# County of Emmet, Michigan

FINANCIAL STATEMENTS AND REPORT OF INDEPENDENT CERTIFIED PUBLIC ACCOUNTANTS

December 31, 2004

# Michigan Deptartment of Treasury 496 (2-04) Auditing Procedures Report

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Local Gov	ernment Type	e ⁄nship		Village	<b>✓</b> Other	I	Local Government Name Emmet County			<sub>unty</sub> mmet	
Audit Date Opinion Date Date Accountant Report Submitted to State: 7/12/05											
accordar	nce with till Statemen	he S	tatem	ents of	the Governa	mental Accou	government and rende unting Standards Boa ent in Michigan by the I	rd (GASB) and	the <i>Unifor</i>	m Rep	ients prepared i orting Format fo
1. We I	nave comp	lied v	with th	e Bulleti	n for the Au	dits of Local U	Inits of Government in	Michigan as revi	sed.		
2. We a	are certifie	d pub	olic ac	countant	s registered	to practice in	Michigan.				
We further	er affirm th ts and reco	e foli omme	owing endati	. "Yes" r ons	esponses ha	ave been disc	closed in the financial s	tatements, includ	ling the no	tes, or i	n the report of
You must	check the	appl	icable	box for	each item be	elow.					
Yes	✓ No	1.	Certa	in comp	onent units/f	funds/agencie	es of the local unit are	excluded from the	financial	statem	ents.
Yes	<b>√</b> No	2.		e are aco of 1980).	cumulated d	leficits in one	or more of this unit's	unreserved fund	l balances	/retaine	d earnings (P.A
<b>✓</b> Yes	☐ No	3.	There amen		stances of n	on-compliand	ce with the Uniform A	secounting and B	Sudgeting	Act (P./	ጓ. 2 of 1968, as
Yes	Yes No 4. The local unit has violated the conditions of either an order issued under the Municipal Finance Act or it requirements, or an order issued under the Emergency Municipal Loan Act.							nance Act or its			
Yes	✓ No						ents which do not com of 1982, as amended [		y requiren	nents. (I	P.A. 20 of 1943
Yes	<b>✓</b> No	6.	The lo	ocal unit	has been de	elinquent in di	istributing tax revenues	that were collec	ted for and	ther ta	xing unit.
Yes	<b>✓</b> No	7.	pensi	on bene	fits (normal	costs) in the	itutional requirement ( current year. If the pl equirement, no contrib	an is more than	100% fund	ded and	the overfunding
Yes	<b>✓</b> No	No 8. The local unit uses credit cards and has not adopted an applicable policy as required by P.A. 266 of 1995 (MCL 129.241).									
Yes	✓ No	9.	The lo	ocal unit	has not ado	pted an inves	stment policy as require	ed by P.A. 196 of	1997 (MC	L 129.9	5).
We have	enclosed	l the	follov	ving:				Enclosed	To Forwa	Be arded	Not Required
The lette	r of comm	ents	and re	comme	ndations.			<b>✓</b>		dishara a	
Reports	on individu	ial fe	deral f	inancial	assistance p	orograms (pro	ogram audits).				✓
Single Audit Reports (ASLGU).											
	ublic Account			•	P.C.						
Street Add							City Traverse	City	State	ZIP 490	686
Accountent Signature House					;	Date 7/12/0					

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Business and Financial Advisors Our clients' success - our business

> Thomas E. Gartland, CPA Brad P. Niergarth. CPA James G. Shumate, CPA Robert C. Thompson, CPA Michael D. Shaw, CPA Mary F. Krantz. CPA

#### REPORT OF INDEPENDENT CERTIFIED PUBLIC ACCOUNTANTS

Board of Commissioners County of Emmet, Michigan

We have audited each major fund, the aggregate remaining fund and component unit information of the *County of Emmet, Michigan* (the "County") as of and for the year ended December 31, 2004, which collectively compose the County's financial statements as listed in the table of contents. These financial statements are the responsibility of the County's management. Our responsibility is to express opinions on these financial statements based on our audit. We did not audit the financial statements of the Emmet County Road Commission, which represents 100% of the discretely presented component unit information. We also did not audit the financial statements of the Emmet County Medical Care Facility, which is a major proprietary fund. Those financial statements were audited by other auditors whose reports have been furnished to us and our report, insofar as it relates to the amounts included for the Emmet County Road Commission and the Emmet County Medical Care Facility, is based on the reports of the other auditors.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinion.

In accordance with Michigan Department of Treasury guidelines, the County's management has elected to omit entity-wide financial statements and certain information related to infrastructure required by the Governmental Accounting Standards Board ("GASB"). Consequently, the financial statements provide an incomplete presentation of the County's financial position and changes in financial position.

In our opinion, based on our audit and the reports of other auditors, except for the omission described in the previous paragraph, the financial statements referred to above present fairly, in all material respects, the respective financial position of each major fund, the aggregate remaining fund and component unit information of the County of Emmet, Michigan as of December 31, 2004, and the respective changes in financial position and cash flows, where applicable, thereof for the year then ended in conformity with accounting principles generally accepted in the United States of America.



Member of

Board of Commissioners County of Emmet, Michigan Page 2

The County has not presented a management discussion and analysis that the GASB has determined is necessary to supplement, although not required to be part of, the basic financial statements.

The budgetary comparison and retirement plan and trust information on pages 41 and 42 through 43 are not a required part of the basic financial statements but are supplementary information required by accounting principles generally accepted in the United States of America. We have applied certain limited procedures, which consisted principally of inquiries of management regarding the methods of measurement and presentation of the required supplementary information. However, we did not audit the information and express no opinion on it.

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the County's basic financial statements. The combining financial statements listed in the table of contents are not a required part of the basic financial statements but are supplementary information required by the Michigan Department of Treasury. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and, in our opinion and based on the reports of other auditors, is fairly stated, in all material respects, in relation to the basic financial statements taken as a whole.

In accordance with Government Auditing Standards, we have also issued our report dated May 6, 2005 on our consideration of the County's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grants. That report is an integral part of an audit performed in accordance with Government Auditing Standards and should be read in conjunction with this report in considering the results of our audit.

Dennis, Gartland & Niergarth, P.C.

May 6, 2005, except for component unit information related to the Emmet County Road Commission for which the date is April 21, 2005 and the Emmet County Medical Care Facility for which the date is May 6, 2005.

Thomas E. Gartland, CPA Brad P. Niergarth. CPA James G. Shumate, CPA Robert C. Thompson, CPA Michael D. Shaw, CPA Mary F. Krantz, CPA

# DENNIS, GARTLAND & NIERGARTH P.C.

# RÉPORT ON COMPLIANCE AND ON INTERNAL CONTROL OVER FINANCIAL REPORTING BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

Board of Commissioners County of Emmet, Michigan

We have audited the financial statements of the *County of Emmet, Michigan* (the "County") as of and for the year ended December 31, 2004 and have issued our report thereon dated May 6, 2005. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States.

### Compliance

As part of obtaining reasonable assurance about whether the County's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grants, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance that are required to be reported under *Government Auditing Standards*.

### Internal Control Over Financial Reporting

In planning and performing our audit, we considered the County's internal control over financial reporting in order to determine our auditing procedures for the purpose of expressing our opinion on the financial statements and not to provide assurance on the internal control over financial reporting. Our consideration of the internal control over financial reporting would not necessarily disclose all matters in the internal control over financial reporting that might be material weaknesses. A material weakness is a condition in which the design or operation of one or more of the internal control components does not reduce to a relatively low level the risk that misstatements in amounts that would be material in relation to the financial statements being audited may occur and not be detected within a timely period by employees in the normal course of performing their assigned functions. We noted no matters involving the internal control over financial reporting and its operation that we consider to be material weaknesses.

This report is intended solely for the information and use of the finance committee, management, Federal awarding agencies and pass-through entities and is not intended to be and should not be used by anyone other than these specified parties.

Dennis, Gartland & Niergarth, P.C.

May 6, 2005



# BALANCE SHEET - GOVERNMENTAL FUNDS

December 31, 2004

ASSETS	General Fund	Revenue Sharing Fund	Building Authority Renovation Fund	Capital Projects Fund	Other Governmental Funds	Total Governmental Funds
Cash and equivalents	\$ 2,238,085	\$ -	\$6,581,846	\$ 11,018	\$ 5,654,872	\$ 14,485,821
Accounts and advances receivable	217,539	Ψ -	ψ 0,501,010 -	440	17,088	235,067
Property taxes receivable	9,890,936	_	_	-	2,292,021	12,182,957
Due from other funds	1,069,431	3,653,456	_	_	17,075	4,739,962
Due from governmental units	89,598	3,033,430	_	_	220,398	309,996
Due from component unit	07,570	_	_	_	2,278,384	2,278,384
Inventory	61,337	_	_	_	2,270,304	61,337
Prepaid expenditures and deferred charges	152,999	_	_	_	_	152,999
repaid expenditures and deferred charges	152,577					132,999
Total assets	<u>\$13,719,925</u>	\$3,653,456	<u>\$6,581,846</u>	<u>\$ 11,458</u>	\$ 10,479,838	\$ 34,446,523
LIABILITIES AND FUND BA	ALANCES					
LIABILITIES						
Checks in excess of deposits	\$ 570,690	\$ -	\$ -	\$ -	\$ 60,588	\$ 631,278
Accounts payable	342,682	-	469,552	8,003	402,741	1,222,978
Due to other funds	3,653,456	-	-	-	17,075	3,670,531
Deposits and advances	1,945	-	-	-	-	1,945
Deferred revenue	7,306,911	-	-	-	2,538,737	9,845,648
Accrued wages and related liabilities	453,485	-		-	1,753	455,238
Total liabilities	12,329,169	•	469,552	8,003	3,020,894	15,827,618
FUND BALANCES						
Reserved for						
Capital projects	-	-	6,112,294	3,455	2,196,063	8,311,812
Debt service	-	-	-	•	681,519	681,519
Component unit - debt service	-	-	-	-	2,278,384	2,278,384
Revenue sharing	-	3,415,571	-	-	· · · · -	3,415,571
Unreserved	1,390,756	237,885	-	=	2,302,978	3,931,619
Total fund balances	1,390,756	3,653,456	6,112,294	3,455	7,458,944	18,618,905
Total liabilities and fund						
balances	\$13,719,925	\$3,653,456	\$6,581,846	<u>\$ 11,458</u>	<u>\$ 10,479,838</u>	<u>\$ 34,446,523</u>

# STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - GOVERNMENTAL FUNDS

For the year ended December 31, 2004

DEVENUES	General Fund	Revenue Sharing Fund	Building Authority Renovation Fund	Capital Projects Fund	Other Governmental Funds	Total Governmental Funds
REVENUES Taxes	\$ 10,268,518	\$ 3,653,456	\$ -	\$ -	\$ 2.036.220	P 15 059 104
Licenses and permits		\$ 3,033,430	<b>5</b> -	•	\$ 2,036,220	\$ 15,958,194
	841,724	•	-	5 222	1 060 835	841,724
Federal grants	205,830	-	-	5,322	1,969,835	2,180,987
State grants	1,096,842	-	•	2,670,472	1,204,119	4,971,433
Charges for services	3,602,676	-	-	-	115,558	3,718,234
Fines and forfeits	40,923	-	-	-	-	40,923
Interest and rentals	178,436	-	93,657	-	190,984	463,077
Other revenue	290,081	-	1,296	<del></del>	1,303,074	1,594,451
Total revenues	16,525,030	3,653,456	94,953	2,675,794	6,819,790	29,769,023
EXPENDITURES						
Current						
Legislative	169,909	-	-	-	-	169,909
Judicial	1,924,013	-	-	-	437,965	2,361,978
General government	3,370,744	-	-	_	´ •	3,370,744
Public safety	4,205,738	-	-	-	534,823	4,740,561
Public works - airport	1,892,345	_	-	-	-	1,892,345
Health and welfare	254,521	-	_	-	1,457,516	1,712,037
Parks and recreation	152,639	_	_	_	-,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,	152,639
Contributions to other organizations	1,275,346	_	-	_	1,056,942	2,332,288
Other	477,195	_	_	_	4,966	482,161
Capital outlay	.,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,	_	6,087,461	4,183,726	7,808,697	18,079,884
Debt service					2,158,391	2,158,391
Total expenditures	13,722,450	•	6,087,461	4,183,726	13,459,300	37,452,937
REVENUES OVER (UNDER)						
EXPENDITURES	2,802,580	3,653,456	(5,992,508)	(1,507,932)	(6,639,510)	(7,683,914)
OTHER FINANCING SOURCES (USES)						
Proceeds from debt	-	-	2,500,000	-	-	2,500,000
Capital lease proceeds	-	-	-	-	2,417,155	2,417,155
Operating transfers in	640,617	-	20,000	1,014,498	2,441,998	4,117,113
Operating transfer out	(3,418,294)	•		-	(1,036,819)	(4,455,113
Total other financing sources						
(uses)	(2,777,677)		2,520,000	1,014,498	3,822,334	4,579.155
NET CHANGE IN FUND BALANCES	24,903	3,653,456	(3,472,508)	(493,434)	(2,817,176)	(3,104,759)
Fund balance, beginning of year	1,365,853	<u> </u>	9,584,802	496,889	10,276,120	21,723,664
Fund balance, end of year	\$ 1,390,756	\$ 3,653,456	\$ 6,112,294	\$ 3,455	\$ 7,458,944	\$ 18,618,905

# BALANCE SHEET - PROPRIETARY FUNDS

December 31, 2004

	Business-Type Activities - Enterprise Funds								
	Medical Care Facility*		Disposal and Recycle Systems*		Fair Committee		Totals		overnmental Activities - ernal Service Funds
ASSETS									
Cash and equivalents Accounts and advances receivable	\$ 144,013 857,179	\$	1,473,133	\$	50,914	\$	1,668,060	\$	3,954,440
Property taxes receivable	837,179		202,343		-		1,059,522		1,872,264
Prepaid expenditures and deferred charges	44,312		-		1,180		45,492		-
Other	39,445		-				39,445		3,492
Total current assets	1,084,949		1,675,476		52,094		2,812,519		5,830,196
Capital assets, net of depreciation	7,842,454		1,886,669		29,569	_	9,758,692		-
Total assets	\$8,927,403	<u>\$</u>	3,562,145	\$	81,663	<u>\$</u>	12,571,211	\$	5,830,196
LIABILITIES AND NET ASSETS									
LIABILITIES									
Checks in excess of deposits	\$ 545,445	\$	-	\$	-	\$	545,445	\$	170,433
Accounts payable	104,987		115,137		963		221,087		12,096
Accrued wages and related liabilities Deferred revenue	311,571		-		-		311,571		-
Deposits and advances	164,725 9,852		-		-		164,725 9,852		-
Due to other governmental units	100,000		-		_		100,000		15,705
Notes payable	<u>-</u>		<u> </u>		<u> </u>		-		1,665,000
			· · · ·						
Total liabilities	1,236,580		115,137		963	_	1,352,680		1,863,234
NET ASSETS									
Invested in capital assets, net of related debt	7,842,454		1,886,669		29,569		9,758,692		-
Restricted for capital acquisitions	29,445		-		-		29,445		-
Unrestricted	(181,076)	_	1,560,339		51,131	_	1,430,394		3,966,962
Total net assets	7,690,823	_	3,447,008		80,700	_	11,218,531		3,966,962
Total liabilities and net assets	\$8,927,403	\$	3,562,145	\$	81,663	\$	12,571,211	\$	5,830,196

<sup>\*</sup> Major funds

# STATEMENT OF REVENUES, EXPENSES AND CHANGES IN FUND NET ASSETS - PROPRIETARY FUNDS

For the year ended December 31, 2004

	Bu				
	Medical Care Facility*	Disposal and Recycle Systems*	Fair Committee	Totals	Governmental Activities - Internal Service Funds
Operating revenue Charges for sales and services	\$ 6,408,069	\$ 2,586,213	\$ 167,439	\$ 9,161,721	\$ 405,044
-	<u> </u>	<u>Ψ 2,300,213</u>	<u>\$ 107,437</u>	<u>\$ 9,101,721</u>	<del>3</del> 403,044
Operating expenses	5 000 444	545.250	14.00	6 161 <b>=</b> 00	
Personnel services	5,900,444	545,278	16,007	6,461,729	-
Contractual services Supplies	1,322,379	1,289,113	96,406	2,707,898	19,744
Heat, light and power	-	44,406 37,277	4,085	48,491	-
Prizes and premiums	_	37,277	65,196	37,277 65,196	•
Other	197,301	105,751	974	304,026	-
Depreciation	96,825	197,540	5,207	299,572	_
Total operating expenses	7,516,949	2,219,365	187,875	9,924,189	19,744
OPERATING INCOME (LOSS)	(1,108,880)	366,848	(20,436)	(762,468)	385,300
Nonoperating revenues (expenses)					
Grants - State	193,768	2,105	42,589	238,462	_
Rent	, ·	,	12,860	12,860	-
Contributions, other sources	-	-	30,815	30,815	-
Interest revenue	•	23,457	318	23,775	464,430
Loss on sale of property	(24,469)	-	-	(24,469)	-
Interest expense	-	-		-	(43,875)
Total nonoperating revenues	169,299	25,562	86,582	281,443	420,555
INCOME (LOSS) BEFORE OPERATING AND EQUITY TRANSFERS	(939,581)	392,410	66,146	(481,025)	805,855
	(737,301)	372,410	00,140	(401,023)	803,833
Operating transfers in (out)	500,000	-	-	500,000	(162,000)
Equity transfer from Emmet County Building Authority	7,391,480	-	-	7,391,480	_
<b></b>					
CHANGE IN NET ASSETS	6,951,899	392,410	66,146	7,410,455	643,855
Net assets, beginning of year	738,924	3,054,598	14,554	3,808,076	3,323,107
Net assets, end of year	\$ 7,690,823	\$ 3,447,008	\$ 80,700	\$ 11,218,531	\$ 3,966,962

<sup>\*</sup> Major funds

The accompanying notes are an integral part of these financial statements.

# STATEMENT OF CASH FLOWS - PROPRIETARY FUNDS

For the year ended December 31, 2004

	Business-Type Activities - Enterprise Funds								
	Medical Care Facility*		Disposal and Recycle Systems*	<u>]</u>	Fair Committee		Totals		overnmental Activities - ternal Service Funds
CASH FLOWS FROM OPERATING ACTIVITY									
Cash received from customers Cash payments to employees and suppliers Cash payments of prizes and premiums	\$ 6,343,566 (7,352,930)	\$ 	2,512,764 (1,998,861)	\$	(117,856) (65,196)	\$ 	9,023,769 (9,469,647) (65,196)	\$	409,205 (3,722)
Net cash provided (used) by operating activities	(1,009,364)	_	513,903	_	(15,613)		(511,074)		405,483
CASH FLOWS FROM NON-CAPITAL AND RELATED FINANCING ACTIVITIES									
Repayment of bond principle	•		-		-		-		(1,885,000)
Interest paid on bonds Tax collection proceeds	-		-		-		-		(43,875)
Operating transfers from other funds Operating transfers from other	500,000		-		- -		500,000		3,837,552
governmental units Patient trust withdrawals	(5.45)		-		-		<del>-</del>		(162,000)
Purchase of taxes	(545)		-		-		(545)		(1,600,250)
Grants and contributions received		_	2,105		42,589		44,694		(1,690,259)
Net cash provided by non-capital and related financing activities	499,455		2,105	_	42,589		544,149		56,418
CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES									
Acquisition of capital assets Sale of investments	(64,347)		(910,899) 400,000		(32,302)		(1,007,548) 400,000		-
Contributions  Net cash provided by rental activities	25,126		-	_	30,815 12,860		55,941 12,860		<u>-</u>
Net cash provided (used) by capital and related financing									
activities	(39,221)	_	(510,899)	_	11,373		(538,747)		-
CASH FLOWS FROM INVESTING ACTIVIT	IFS								
Interest received		_	23,457	_	318		23,775		464,430
NET INCREASE (DECREASE) IN CASH	(549,130)		28,566		38,667		(481,897)		926,331
Cash, beginning of year	147,698		1,444,567	_	12,247		1,604,512		2,857,676
Cash, end of year	<u>\$ (401,432)</u>	<u>\$</u>	1,473,133	\$	50,914	<u>\$</u>	1,122,615	<u>\$</u>	3,784,007
COMPONENTS OF CASH  Cash and cash equivalents  Checks in excess of deposits	\$ 144,013 (545,445)	\$	1,473,133	\$	50,914	\$	1,668,060 (545,445)	\$	3,954,440 (170,433)
Cash, end of year	\$ (401,432)	\$	1,473,133	\$	50,914	\$	1,122,615	\$	3,784,007
* Major funds				==				-	

# STATEMENT OF FIDUCIARY NET ASSETS

December 31, 2004

	Pension Trust Agency Funds
A GOTTERS	Funds
ASSETS Cash and deposits Investments	\$ - \$ 1,279,351 .0,816,037 -
Accounts receivable, net	374,088
Total assets	<u>\$.0,816,037</u> <u>\$.1,653,439</u>
LIABILITIES AND NET ASSETS LIABILITIES	
Due to other funds	\$ - \$ 1,069,431
Due to other governmental units	- 464,832
Due to inmates	- 117,767
Deposits	
Total liabilities	
NET ASSETS	
Reserved for employees' retirement systems	<u>\$ 0,816,037</u>

# STATEMENT OF CHANGES IN FIDUCIARY NET ASSETS

For the year ended December 31, 2004

	Pension Trust
	Funds
ADDITIONS TO NET ASSETS  Employer contributions Investment earnings Rollover contributions	\$ 1,077,215 747,699 
Total additions	1,903,075
DEDUCTIONS FROM NET ASSETS  Benefit payments Other expenses	893,359 37,505
Total deductions	930,864
NET CHANGE IN NET ASSETS	972,211
Net assets available for benefits, beginning of year	9,843,826
Net assets available for benefits, end of year	\$ 10,816,037

# STATEMENT OF NET ASSETS - EMMET COUNTY ROAD COMMISSION

# December 31, 2004

ASSETS	
Cash and equivalents	\$ 578,460
Accounts receivable	
Michigan Transportation Fund	581,536
State - trunkline maintenance	146,174
State - other	2,170
Sundry accounts	66,879
Due from primary government	126,042
Inventory	<b>-</b> -
Road materials	387,879
Equipment, parts and materials	96,757
Capital assets, net of accumulated depreciation	6,908,252
•	
Total assets	<u>\$ 8,894,149</u>
LIABILITIES AND NET ASSETS	
LIABILITIES AND NET ASSETS  LIABILITIES	
Current liabilities	
Accounts payable	\$ 142,524
Accrued liabilities	-, :
Advances from State	27,479
Deferred revenue	236,586
Interest payable	161,675
Escrow payable	7,176
Installment purchase agreements payable	5,007
Noncurrent liabilities	228,352
Vested employee benefits	200 610
Installment purchase agreements payable	200,610
instantient parenase agreements payable	2,155,032
Total liabilities	3,164,441
NET ASSETS	
Invested in capital assets, net of related debt	4,517,692
Restricted for County Road Commission	1,212,016
	1,212,010
Total net assets	5,729,708
Total liabilities and net assets	\$ 8,894,149

# STATEMENT OF ACTIVITIES - EMMET COUNTY ROAD COMMISSION

For the year ended December 31, 2004

PROGRAM EXPENSES	
Primary road maintenance	\$ 1,565,466
Local road maintenance	1,820,964
State trunkline maintenance	802,206
Net equipment expense	83,373
Net administrative expense	370,567
Other	105,339
Interest expense	92,590
Total program expenses	4,840,505
PROGRAM REVENUES	
License permits	38,663
Federal grants	69,109
State grants	3,944,085
Contributions from local units	487,088
Charges for services	817,864
Investment earnings	7,299
Total program revenues	5,364,108
NET PROGRAM REVENUES	523,603
General revenue	
Gain on equipment disposal	34,418
CHANGE IN NET ASSETS	558,021
Net assets, beginning of year	5,376,687
Prior period adjustment - bonds payable	(205,000)
Net assets, beginning of year - restated	5,171,687
Net assets, end of year	\$ 5,729,708

# County of Emmet, Michigan

#### NOTES TO FINANCIAL STATEMENTS

# NOTE A - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

#### Introduction

The County of Emmet, Michigan (the "County") was organized in 1853 and covers an area of 461 square miles divided into 16 townships, 3 villages and 2 cities. The County Seat is located in the City of Petoskey. The County operates under an elected county Board of Commissioners (seven members) and provides services to its residents in many areas including law enforcement, administration of justice, community enrichment and development and human services. The component units discussed below are included in the County's financial reporting entity because of the significance of their operational or financial relationships with the County.

# The Financial Reporting Entity

The County's financial statements include the accounts of all County operations. In evaluating the County as a reporting entity, management has addressed all potential component units (traditionally separate reporting units) for which the County may or may not be financially accountable and, as such, be includable within the County's financial statements. In accordance with generally accepted accounting principles and Governmental Accounting Standards Board ("GASB") Statement No. 14, *The Financial Reporting Entity*, the County is financially accountable if it appoints a voting majority of an organization's governing board and (1) it is able to impose its will on the organization or (2) there is a potential for the organization to provide specific financial benefit to or impose specific financial burden on the County. Additionally, the County is required to consider other organizations for which the nature and significance of their relationship with the County are such that exclusion would cause the County's financial statements to be misleading or incomplete.

Based on this criteria, the County has identified the following blended and discretely presented component units requiring inclusion in the County's financial statements and other jointly governed organizations evaluated:

#### **BLENDED COMPONENT UNIT**

#### Emmet County Building Authority

The Emmet County Building Authority (the "Building Authority") is governed by a three-member board appointed by the County Board of Commissioners. Although it is legally separate from the County, the Building Authority is reported as if it were part of the primary government because its sole purpose is to finance and construct the County's public buildings.

#### DISCRETELY PRESENTED COMPONENT UNIT

## **Emmet County Road Commission**

The Emmet County Road Commission (the "Road Commission"), which is established pursuant to the County Road Law (MCL 224.1), is governed by a three-member Board of County Road Commissioners appointed by the Emmet County Board of Commissioners. The Road Commission may not issue debt or levy a tax without the approval of the County Board of Commissioners. If approval is granted, the Road Commission's taxes are levied under the taxing authority of the County, as approved by the County electors, and would be included as part of the County's total tax levy as well as reported in the County Road Fund.

The component unit financial statements include the financial data of the Emmet County Road Commission. These financial statements are reported in a discrete manner to emphasize that they are legally separate from the County.

Complete financial statements of the individual component units can be obtained from their respective administrative offices or from the County Clerk's Office at the courthouse.

# **Administrative Offices**

Emmet County Building Authority County Controller 200 Division Petoskey, MI 49770 Emmet County Road Commission 2265 East Hathaway Road Harbor Springs, MI 49470

#### JOINTLY GOVERNED ORGANIZATIONS

# Northwest Michigan Community Health Agency

Antrim, Charlevoix, Emmet and Otsego Counties participate jointly in the operation of the Northwest Michigan Community Health Agency. All of the financial operations of the District Health Agency are reported in the financial statements of Charlevoix County. The funding formula approved by the member counties is based pro rata on each county's population and equalized valuation to the district's total population and valuation.

A copy of the audit report may be acquired from Northwest Michigan Community Health Agency, 220 West Garfield, Charlevoix, Michigan 49720.

### North Country Community Mental Health Services

North Country Community Mental Health (the "Authority") was created on April 1, 2003, as an independent Mental Health Authority, by the counties of Antrim, Charlevoix, Cheboygan, Emmet, Kalkaska and Otsego under Public Act 290, P.A. 1995. The Authority is the survivor, resulting from the merger of Northern Michigan Community Mental Health Services Board and Antrim Kalkaska Community Mental Health Services Board. The Authority's purpose and power is to comply with and carry out the provisions of the Michigan Mental Health Code in the six county area it serves. It is governed by an 18 member board, with each county commission appointing its pro-rata representation based on population.

The Authority is not a component unit of any other reporting entity. A copy of the audit report may be acquired from North Country Community Mental Health Services Board, One MacDonald Drive, Suite A, Petoskey, MI 49770.

# CCE Central Dispatch Authority

The County of Emmet has entered into a joint operating agreement with the bordering counties of Charlevoix and Cheboygan. Under the agreement, the three participating counties have agreed to establish and operate the CCE Central Dispatch Authority (the "Authority"), a 911 central dispatch service in the three county area. A member of the County's Board of Commissioners serves on the Board of the Authority. Based on a formula specified in the agreement, the County is obligated to fund its portion of the expenditures to operate the Authority.

The Authority is not a component unit of any other reporting entity. Audited financial statements for the CCE Central Dispatch Authority can be obtained by contacting the CCE Central Dispatch Authority's office, 1694 South US 131 Highway, Petoskey, MI 49770.

### Emmet County Family Independence Agency

The Family Independence Agency ("FIA") Board consists of two members appointed by Emmet County's Board of Commissioners and one member appointed by the governor. The FIA Board meets jointly with the Charlevoix County Family Independence Agency Board. The combined financial operation of the Family Independence Agency of Emmet and Charlevoix Counties is reported by Charlevoix County. The FIA Board also oversees the operations of the Emmet County Medical Care Facility, which is included with Emmet County's enterprise funds.

Audited financial statements for Charlevoix County, including the Family Independence Agency, can be obtained from the Charlevoix County Clerk's office, 203 Antrim Street, Charlevoix, MI 49720.

#### Government-Wide and Fund Financial Statements

### Government-Wide Financial Statements

As permitted by the Michigan Department of Treasury under Statement No. 7 of the Michigan Committee on Governmental Accounting and Auditing, the County has elected to omit the statements of net assets and activities, which are intended to display information about the County as a whole.

#### Fund Financial Statements

The balance sheets; statements of revenues, expenditures/expenses and changes in fund balances/net assets; and statements of cash flows (i.e., fund financial statements) for the County's governmental, proprietary and fiduciary funds display information about the major and aggregated non-major funds for the various fund types. Major funds are generally those that represent 10% or more of the respective fund assets, liabilities, revenues or expenditures.

# Measurement Focus, Basis of Accounting and Financial Statement Presentation

The fund financial statements of the County are prepared in accordance with *Generally Accepted Accounting Principles* ("GAAP"). The County applies all relevant Governmental Accounting Standards Board ("GASB") pronouncements and applicable Financial Accounting Standards Board ("FASB") pronouncements and Accounting Principles Board ("APB") opinions issued on or before November 30, 1989, unless they conflict with GASB pronouncements. The County does not apply FASB pronouncements or APB opinions issued after November 30, 1989.

The governmental funds use a financial resources measurement focus and are accounted for using the modified accrual basis of accounting. Under the financial resources measurement focus, only current assets and current liabilities are generally included on governmental fund balance sheets. An exception to this general rule is long-term interfund advances which are recorded on governmental fund balance sheets. The governmental fund operating statements present a summary of sources and uses of available spendable resources. Under modified accrual basis of accounting, revenues are recorded when susceptible to accrual, i.e., both measurable and available. Available means collectible within the current period or soon enough thereafter to be used to pay liabilities of the current period. Grants are recognized when grantor eligibility requirements are met. Current expenditures are generally recorded when the fund liability is incurred, if measurable. Exceptions to this general rule include principal and interest on long-term debt, which is recognized when due and accrued vacation and sick leave, which is recorded when payable from current available financial resources.

The proprietary funds use the accrual basis of accounting and are accounted for on a cost-of-service or "capital maintenance" measurement focus. Under the capital maintenance measurement focus, all assets and liabilities associated with the fund's activities are included on its balance sheet. Under the accrual basis, revenues are recognized when earned and expenses are recognized when they are incurred.

The fiduciary funds are generally maintained on a cash basis which is consistent with the accounting measurement objectives of the funds. Reporting these funds on a cash basis does not have an effect materially different from reporting them on the accrual or modified accrual basis as required by generally accepted accounting principles.

# Fund Types and Major Funds

Activities in Major Funds

#### **GOVERNMENTAL FUNDS**

General Fund - This fund is used to account for all financial resources except those provided for in other funds. Revenues are primarily derived from property taxes, State and Federal Aid and charges for services to provide for the administration and operation of: (1) general County governmental departments, board and commissions; (2) court systems; (3) law enforcement; and (4) health, welfare and medical assistance. The fund includes the general operating expenditures of the County.

**Revenue Sharing Fund -** This fund is used to account for the funding mechanism to serve as a substitute to state revenue sharing payments.

**Building Authority Renovation Fund -** This fund is used to account for costs associated with renovation of various County properties.

Capital Projects Fund - This fund is used to account for earmarked revenue set aside for statutory public improvements.

#### PROPRIETARY FUNDS

**Medical Care Facility -** This fund is used to account for the operations of the County Medical Care Facility. Financing is provided by charges for services, and when necessary, General Fund Operating transfers.

**Disposal and Recycle Systems -** This fund is used to account for the operations of the County Sanitary Transfer Station and Recycling Center. Financing is primarily provided by charges for services and sale of recyclable materials.

Activities in Non-Major Funds

#### **GOVERNMENTAL FUNDS**

**Special Revenue Funds** - These funds are used to account for specific revenue (other than special assessments, expendable trusts or major capital projects) derived from State and Federal grants, General Fund appropriations and charges for services which are to be expended for specific purposes as dictated by legal, regulatory or administrative requirements.

**Debt Service Funds** - These funds are used to record revenues which are restricted or otherwise provided for the payment of principal and interest on general long-term debt.

Capital Project Funds - These funds are used to account for the acquisition or construction of major facilities other than those financed by Proprietary Fund operations.

#### PROPRIETARY FUNDS

Enterprise Funds - These funds account for operations: (a) that are financed and operated in a manner similar to private business enterprises where the intent of the governing body is that the costs (expenses including depreciation) of providing goods or services to the general public on a continuing basis be financed or recovered primarily through user charges; or (b) where the governing body has decided that periodic determination of revenues earned, expenses incurred and/or net income is appropriate for capital maintenance, public policy, management control, accountability or other purposes.

**Internal Service Funds -** These funds account for the purchase of delinquent real property taxes from local units of government.

#### FIDUCIARY FUNDS

**Trust and Agency Funds** - These funds account for assets held by the County in a trustee capacity or as an agent for individuals, private organizations, other governmental units and/or other funds. These funds are Pension Trust Funds and Agency Funds.

# **Budgets and Budgetary Accounting**

Budgets are adopted by the County Board of Commissioners for the primary government's General and Special Revenue Funds. The Board of County Road Commissioners adopts a budget for the discretely presented component unit. The budget basis of accounting does not differ significantly from the modified accrual basis used to reflect actual revenues and expenditures for these funds. The budget is adopted at the functional level and control is exercised at the functional level.

The County does not employ encumbrance accounting as an extension of formal budgetary integration. All annual appropriations lapse at year-end.

#### Cash and Investments

The County pools financial resources of its various funds to facilitate the management of cash and investments. Cash applicable to a particular fund is readily identifiable. The balance in the pooled cash accounts is available to meet current operating requirements. Cash in excess of current requirements is invested in bank certificates of deposit and in various interest-bearing securities.

For the purpose of the statement of cash flows, the County considers all highly liquid investments, including all certificates of deposit and all restricted investments, with a maturity of 90 days or less, to be cash equivalents.

Cash deposits are reported at carrying amount which reasonably estimates fair value. Short-term investments are reported at cost, which approximates fair value. Other investments are reported at fair value. Securities traded on a national or international exchange are valued at the last reported sales price at current exchange rates, and investments that do not have an established market are reported at estimated fair value.

# Interfund Transactions and Balances

Interfund receivables and payables arise from interfund transactions and are recorded by all funds affected in the period in which transactions are executed. Due to/from other funds are short-term interfund balances that occur in the normal course of operations. Advances to/from other funds are long-term interfund financing arrangements.

Interfund transfers in and out arise from interfund transactions and are recorded by all funds affected in the period in which transactions are executed. Operating transfers in/out are short-term interfund transactions that occur in the normal course of operations.

#### Inventories

The primary government's inventory is stated at the lower-of-cost or market using the first-in, first-out method.

The Emmet County Road Commission's inventory is stated at the average unit cost method. Inventory items are charged to road construction and maintenance, equipment repairs and operations as used.

# Property, Plant and Equipment of Proprietary Funds

Property, plant and equipment used in proprietary funds are stated at cost. Assets acquired by gift or bequest are recorded at their fair market value at the date of transfer. The County generally capitalizes assets with costs of \$5,000 or more as purchase and construction outlays occur. Expenditures for major renewals and maintenance and repairs are charged to current expenditures as incurred. Depreciation is computed using the straight-line method. No depreciation is recorded on land or construction in process. When capital assets are disposed, the cost and applicable accumulated depreciation are removed from the respective accounts and the resulting gain or loss is recorded in operations.

The estimated useful lives, in years, for depreciable assets are as follows:

Land improvements	15 years
Buildings and improvements	20 - 50 years
Equipment	5 - 10 years

#### General Fixed Assets

General fixed assets are not reported in the financial statements but are accounted for and disclosed in these notes.

General fixed assets are stated at cost. Assets acquired by gift or bequest are recorded at their fair market value at the date of transfer. Assets acquired using State and Federal grants not administered by the County (i.e. airport improvements) and public infrastructure not used by a proprietary fund are not accounted for. Property, plant and equipment acquired or constructed for general governmental operations is recorded as an expenditure in the fund making the expenditure.

# Capital Assets of Discretely Presented Component Unit

Capital assets include property, plant, equipment and infrastructure assets (e.g., road, bridges and similar items), are stated at historical costs or estimated historical cost of purchase or constructed. Capital assets are defined by Emmet County Road Commission as assets with an initial individual cost of more than \$1,000 and an estimated useful life in excess of two years. Donated capital assets are recorded at estimated fair market value at the date of donation.

GASB Statement No. 34 requires major networks and major subsystems of infrastructure assets acquired, donated, constructed or substantially rehabilitated since fiscal years ended June 30, 1980 be inventoried and capitalized by the fourth anniversary of the mandated date of adoption of the other provisions of GASB Statement No. 34. The Emmet County Road Commission has capitalized only the current year's infrastructure, as required by GASB Statement No. 34, and has reported the infrastructure assets in the statement of net assets.

Depreciation is computed on the sum-of-the-years'-digits method for road equipment and straight-line method for all other assets. The depreciation rates are designed to amortize the cost of the assets over their estimated useful lives as follows:

Building	30 to 50 years
Road equipment	5 to 8 years
Shop equipment	10 years
Engineering department	4 to 10 years
Office equipment	4 to 10 years
Infrastructure - roads	8 to 30 years
Infrastructure - bridges	12 to 50 years

#### **Property Taxes**

The County property tax is levied each December 1 on the taxable valuation of property located in the County as of the preceding December 31. However, Public Act 357 provides a funding mechanism to serve as a substitute to State revenue sharing payments. This substitute funding mechanism involves a gradual shift of County property tax millage from a winter tax levy to a summer tax levy. This shift will occur evenly over the three year period from 2005 to 2007.

It is the County's policy to report the current tax levy in the financial statements as deferred revenue in the General Fund to the extent it will be used to fund future activities and recognize revenues in the subsequent year when the proceeds of this levy are budgeted and made available for the financing of County operations. The amount of the current levy that must be deposited in the Revenue Sharing Reserve Fund is recognized as revenue in the current period. Collection of taxes from the current tax levy, which are received prior to year-end, are held in the Trust and Agency Fund.

#### Restricted Assets

When both restricted and unrestricted resources are available for use, it is the County's policy to use restricted resources first, then unrestricted resources as needed.

Certain governmental and proprietary funds and similar component unit assets are restricted for construction funded through long-term debt, passenger facility charges and Federal grant revenues. Net assets restricted for debt service include the excess of assets over certain liabilities restricted for the debt service on revenue bonds. Restricted assets are also reported in various funds for cash deposited in bank accounts legally restricted for specified uses such as the payment of debt service and fiscal fees on long-term debt.

### Tax Revolving Funds

The County maintains tax revolving funds for delinquent taxes purchased from each of the taxing units within the County. These purchases are financed by issuing general obligation limited tax notes when necessary. Interest and collection fees earned on the taxes collected and interest earned on investments of each of the funds are restricted to meet the obligations of the notes. When the notes are retired, any remaining money may be transferred to the General Fund.

# Compensated Absences

**Primary Government.** The County's policy is to grant employees 12 leave days per year. Prior to the end of the year, employees are paid for any remaining unused leave days at \$100 per day and are not allowed to carryover days to the next year. Consequently, there is no liability for accumulated unpaid leave.

Employees earn vacation leave benefits on their anniversary date, the amount of which is dependent on their length of employment. Benefits must be used within one year and cannot be carried over. Accordingly, all accrued vacation is recorded as a current liability in the applicable funds.

Component Unit. In accordance with contracts negotiated with the various employee groups of the Road Commission, employees have a vested right upon termination to receive compensation for accumulated sick and vacation leave under formulas and conditions specified in the contracts.

Employees are compensated 100% of their vested vacation leave upon death, retirement or resignation. Sick leave vests upon death or retirement, limited to 50% of their total accumulated sick time up to a maximum of 50 days.

# Fund Equity

The unreserved fund balances for governmental funds represent the amount available for budgeting future operations. Reserves of fund equity represent portions of fund equity not appropriable for expenditure or legally segregated for a specific future use. Designated fund balances represent tentative plans for future use of financial resources. Unrestricted net assets of Proprietary Funds represent the net assets that have not been legally identified for specific purposes.

### Use of Estimates

The preparation of financial statements, in conformity with generally accepted accounting principles, requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenses during the reporting period. Actual amounts could differ from those estimates.

# NOTE B - BUDGETARY POLICY AND PRACTICE

P.A. 621 of 1978, as amended, provides that a local unit shall not incur expenditures in excess of the amounts appropriated. During the year ended December 31, 2004, the County incurred expenditures in certain budgetary funds which were in excess of the amounts appropriated as follows:

Fund/Function	Ap	Total propriations	Amount of spenditures	 Budget Variance
General Fund				
General government	\$	3,307,526	\$ 3,370,744	\$ 63,218
Public works - airport		1,694,697	1,892,345	197,648
Parks and recreation		133,073	152,639	19,566
Contributions to other organizations		1,226,988	1,275,346	48,358
Friend of the Court Fund		- ,	, ,	<b>,</b>
Judicial		421,708	425,575	3,867
Soldier Relief Fund		-	ŕ	,
Health and welfare		15,000	17,101	2,101
Veteran's Trust Fund		ŕ	,	-,
Health and welfare		2,500	3,293	793
S.A.N.E. Fund		,	-,	, , ,
Public safety		513,820	532,932	19,112
Operating Contingency Fund		,		~~,
Capital outlay		2,487,912	2,494,773	6,861
Park System Fund		<i>y y</i>	, , . , .	2,231
Capital outlay		-	9,898	9,898

The Revenue Sharing Fund is a budgetary fund opened by the County during 2004. A budget was not adopted for this fund and related expenditures were \$0.

### **NOTE C - DEPOSITS AND INVESTMENTS**

The funds of the County are deposited and invested as permitted under Act 20 P.A. 1943, as amended by Act 196 P.A. 1997. Pension trust funds are invested as permitted under Act 314 P.A. 1965, as amended.

	Primary G	Primary Government			Component Unit				
	Deposits	Investments	Depo	osits	In	vestments	Total		
Carrying amounts									
Cash and equivalents	\$20,337,241	\$ 1,050,431	\$	5,829	\$	572,631	\$21,966,132		
Investments	-	10,816,037		-		-	10,816,037		
Checks issued in									
excess of deposits	(1,347,156)		<del>,</del>				(1,347,156)		
	<u>\$18,990,085</u>	<u>\$11,866,468</u>	\$	5,829	<u>\$</u>	572,631	\$31,435,013		

## **Deposits**

Michigan law authorizes the County to deposit in the accounts of Federally insured banks, credit unions and savings and loans associations located in Michigan.

The Governmental Accounting Standards Board Statement No. 3, Risk Disclosures for Cash Deposits, are as follows:

	 Primary Government			 Compor	nent	ent Unit		
	Carrying Amounts	Ba	ınk Balance	Carrying Amounts	Ва	ınk Balance		
Bank balances Insured (FDIC) Uninsured and	\$ 400,000	\$	400,000	\$ -	\$	-		
uncollateralized Uncategorized	 18,590,085		19,267,374	 5,829		110,365		
	\$ 18,990,085	\$	19,667,374	\$ 5,829	\$	110,365		

#### Investments

Michigan law permits investments in the following vehicles:

- 1. Bonds and other obligations of the United States Government.
- 2. Certain commercial paper.
- 3. United States Government repurchase agreements.
- 4. Banker's acceptance of United States banks.
- 5. Certain mutual funds.
- 6. Certificates of deposit.
- 7. Savings and money market accounts.

Investments made by the County are money market funds and mutual funds which are stated at market value. None of the investments are represented by specific identifiable investment securities and, therefore, cannot be classified as to credit risk.

#### **NOTE D - PROPERTY TAXES**

### 2003 Tax Levy

The 2003 taxable valuation of Emmet County amounted to \$2.112 billion, on which ad valorem taxes of 4.85 allocated mills were levied for 2004 County operating purposes, an extra-voted 0.4742 mills were levied for Senior Citizens' programs and 0.4931 mills for Medical Care Facility renovation debt retirement.

The December 2003 tax levy raised current tax revenue of \$10.26 million for County operations, \$1.0 million for the Senior Citizens' programs and \$1.04 million for the Medical Care Facility renovation debt retirement. These amounts are recognized in the respective General, Special Revenue and Debt Service Funds' financial statements as revenue.

# 2004 Tax Levy

The 2004 taxable valuation of Emmet County amounted to \$2.260 billion, on which ad valorem taxes of 4.85 allocated mills were levied for 2005 County operating purposes, an extra-voted 0.4867 mills were levied for Senior Citizens' programs, 0.4867 mills were levied for Medical Care Facility renovation debt retirement and 0.15 mills were levied for ambulance and emergency medical services.

The December 2004 tax levy raised deferred tax revenue of \$10.96 million for 2005 County operations, \$1.10 million for the 2005 Senior Citizens' programs, \$1.10 million for Medical Care Facility renovation debt retirement and \$339,000 for ambulance and emergency medical services. These amounts were initially recognized in the respective General, Special Revenue and Debt Service Funds' financial statements as deferred revenue. In the General Fund, \$3.65 million of the deferred 2004 General Fund tax levy was reallocated to the Revenue Sharing Reserve Fund and recognized as current year tax revenues as a result of Public Act 357.

## Revenue Sharing Reserve - Public Act 357

The County was required to establish a restricted fund to account for the accumulation of the revenue sharing reserve. The sum total of the County's December 2004 property tax levy of \$10.96 million will be placed in the fund evenly in three annual payments of \$3.65 million from each of the County's December 2004-2006 property tax levies. Annually, the County may make use of the revenue sharing reserve in amounts equal to its October 1, 2003 through September 30, 2004 revenue sharing payments adjusted for inflation. The spendable amount of the Revenue Sharing Fund's fund balance at December 31, 2004 is \$237,885. For 2005, an additional \$535,920 may be spent from the Revenue Sharing Fund.

# Delinquent

The delinquent taxes receivable recorded in the Delinquent Tax Revolving Internal Service Funds consist of uncollected real property taxes which became delinquent prior to December 31, 2004, as follows:

2003	\$ 1,690,259
2002	157,305
2001	15,070
2000	1,313
1999	7,768
1998	 549
Total delinquent taxes receivable	\$ 1,872,264

### NOTE E - INTERFUND RECEIVABLES AND PAYABLES

The amounts of interfund receivables and payables are as follows:

Fund	Interfund Receivables	Fund	Interfund Payables
General Fund	\$ 1,069,431	General Fund	\$ 3,653,456
S.A.N.E.	17,075	S.A.N.E. Adjudicated	17,075
Revenue Sharing	3,653,456	Trust and Agency	1,069,431
Total	<u>\$ 4,739,962</u>	Total	\$ 4,739,962

#### NOTE F - INVESTMENT IN CAPITAL ASSETS

Investment in capital assets changed as follows during the year ended December 31, 2004:

### **Governmental Activities - General Fixed Assets**

	Beginning	A	Capital acquisitions	i	Assets Placed of Service and Other Dispositions	_	Ending
Land	\$ 3,848,250	\$	2,450,321	\$	-	\$	6,298,571
Land improvements	2,015,281		54,496		-		2,069,777
Buildings and improvements	13,869,155		7,087,409		8,393,202		29,349,766
Equipment	4,049,293		3,320,901		-		7,370,194
Vehicles	1,075,448		156,807		-		1,232,255
Airport Master Plan	55,999		-		-		55,999
Construction in progress	 10,082,989		5,009,697	_	(15,092,686)	_	-
Total	\$ 34,996,415	\$	18,079,631	<u>\$</u>	(6,699,484)	<u>\$</u>	46,376,562

# **Business-Type Activities - Enterprise Funds**

Dusiness-Type Activities - Enter	pr	se runus		Capital		G 1 1		
				equisitions and Equity		Sales and Other		
		Beginning		Transfers	<u>D</u>	ispositions	_	Ending
Land and improvements Buildings, structures and	\$	134,688	\$	14,059	\$	-	\$	148,747
improvements Equipment		2,500,623 2,593,714		7,326,513 1,058,456		(143,662) (542,790)		9,683,474 3,109,380
Total depreciable assets		5,229,025		8,399,028		(686,452)		12,941,601
Less accumulated depreciation		(3,545,320)		(299,572)		661,983		(3,182,909)
Total capital assets, net	<u>\$</u>	1,683,705	<u>\$</u>	8,099,456	\$	(24,469)	<u>\$</u>	9,758,692
Component Unit								
				Comital		Sales and		
		Beginning	<u>A</u>	Capital cquisitions	D	Other ispositions		Ending
Land and land improvements	\$	775,298	\$	126,730	\$	-	\$	902,028
Infrastructure improvements Construction in process		739,891 21,785		302,990		21,785		1,042,881
Buildings Equipment		3,107,813		541,791		(4,030)		3,653,634
Road		6,134,253		259,219		230,727		6,162,745
Shop		194,550		2,350		-		196,900
Office		108,647		-		1,936		106,711
Engineers		66,488		<u>-</u>		2,355		64,133
Yard and storage		191,606		4,250		2,250		193,606
Infrastructure - roads		763,371		298,345		-		1,061,716
Depletable assets (gravel pits)	_	131,801		-		-	_	131,801
Total depreciable assets		12,235,503		1,535,675		255,023		13,516,155
Less accumulated depreciation		(6,293,708)		(568,335)		(254,140)		(6,607,903)

6,908,252

883 \$

### NOTE G - LONG-TERM LIABILITIES

A summary of long-term debt transactions for the year ended December 31, 2004 follows:

	Beginning Balance	New Debt	Payments	Ending Balance	Current Portion
Primary Government					
General obligation bonds	\$ 20,875,000	\$ -	\$ 1,365,000	\$19,510,000	\$1,380,000
Notes payable	298,023	2,500,000	112,707	2,685,316	238,455
General obligation limited					,
tax notes	1,885,000	4,200,000	4,420,000	1,665,000	-
Compensated absences*	306,570	4,216		310,786	310,786
Total Primary Government	\$ 23,364,593	\$ 6,704,216	\$ 5,897,707	\$24,171,102	\$1,929,241
Component Unit					
Installment payables	\$ 2,622,155	\$ -	\$ 238,771	\$ 2,383,384	\$ 228,352
Compensated absences*	191,220	9,390		200,610	
Total Component Unit	<u>\$ 2,813,375</u>	\$ 9,390	<u>\$ 238,771</u>	\$ 2,583,994	<u>\$ 228,352</u>

<sup>\*</sup> Compensated absences new debt represents the net effect of additional vacation days earned and used during the year.

# **Primary Government**

### General Long-Term Debt

#### General Obligation Bonds

\$8,050,000 2002 Series Emmet County Building Authority bonds (Medical Care Facility); due in annual installments of \$500,000 to \$1,250,000 through May 2011; interest rate of 3.25% to 3.85%.

\$ 6,950,000

\$13,250,000 2003 Series Emmet County Building Authority bonds; due in annual installments of \$680,000 to \$1,355,000 through May 2017; interest rate of 2.0% to 5%.

12,560,000

Total general obligation bonds

19,510,000

Building Authority bonds are secured by Limited Tax Full Faith and Credit General Obligation Contracts of lease which require the County to provide cash rental payments to the Authority in amounts sufficient to pay bond obligations as they become due. Inasmuch as the County is the sole member of the Authority and rental payments correspond exactly with debt service requirements, no effect is given the lease agreement for financial reporting purposes.

	Notes	Payable
--	-------	---------

Land contract payable; secured by property; monthly payments of \$3,290 beginning January 1, 2003, including interest at 4%; final payment due January 1, 2012.	\$	269,948
Note payable to a bank; secured by property; monthly payments of \$15,323 beginning July 15, 2004, including interest of 4.19%; final payment due July 15, 2014.		1,449,221
Note payable to a bank; secured by property; monthly payments of \$8,172 beginning July 15, 2004, including interest of 4.19%; final payment due July 15, 2014.		772,918
Note payable to a bank; secured by property; monthly payments of \$2,043 beginning July 15, 2004, including interest of 4.19%; final payment due July 15, 2014.		193,229
Total notes payable		2,685,316
Compensated absences	**********	310,786
Total general long-term debt		22,506,102
Proprietary Fund Debt		
General Obligation Limited Tax Notes		
\$4.2 million 2004 general obligation limited tax notes; variable principle payments due based on receipt of delinquent taxes with entire balance due by May 25, 2006; interest at a variable rate set with respect to the specified interest index; secured by delinquent property taxes.		1.665.000
		1,665,000
Total non-current liabilities - primary government	\$	24,171,102
Component Unit		
least allow and Dominables		

# Co

# Installment Payables

\$2,417,155 installment payable to Emmet County Building Authority; due in remaining annual installments of \$204,585 to \$251,942 through May 2017; interest rate of 2.4% to 4.25%. Payments to the Building Authority correspond to payments required of the Building Authority.

\$ 2,278,384

\$2,070,000 1995 Series Emmet County Building Authority (Road) Bonds; remaining annual installment of \$105,000 due in May 2005; interest rate of 4.75%. Payments to the Building Authority correspond to payments required of the Building Authority.

Payments to the Building Authority correspond to		
payments required of the Building Authority.	<u>\$</u>	105,000
Total installment payable		2,383,384
Compensated absences	<del>v</del>	200,610
Total non-current liabilities - component unit	\$	2,583,994

A portion of the 1995 Series bonds were issued for the benefit of the Road Commission and were secured and repaid by the proceeds of a capital lease between the Road Commission and the Building Authority. The lease amount and terms exactly corresponded with 1995 debt service requirements and, therefore, the 1995 debt is reflected directly in the financial statements of the Road Commission and no effect is given to the capital lease for financial reporting purposes.

On August 1, 2003, the Emmet County Building Authority (for the benefit of the Emmet County Road Commission) issued \$1,195,457 in general obligation bonds with interest rates ranging from 1.5% to 5% to extinguish \$1,235,000 of outstanding 1995 bonds with interest rates ranging from 5% to 5.75%. The refunding was undertaken to lower interest costs and reduce the road commission's annual debt service requirements.

The net proceeds of \$1,378,844 (after payment of \$21,614 of issuance costs), were deposited with an escrow agent to provide for the redemption of the \$1,235,000 outstanding 1995 bonds, payment of \$135,365 of interest on the outstanding bonds and payment of a call premium in the amount of \$24,700. The 1995 bonds will be redeemed by the escrow agent on the optional redemption date of May 1, 2005.

A portion of the 2003 Series Building Authority bonds was allocated to the Road Commission. The amount allocated was \$1,016,698, which generated net proceeds of \$1,000,000. The Road Commission has agreed to pay its pro-rata share of debt service requirements and, therefore, has reflected the debt on its statement of net assets. The Road Commission's share of the debt is also included in the County's listing of long-term debt.

### **Debt Service Requirements**

Interest expense on long-term liabilities was \$843,104 and \$92,590 for the primary government and component unit, respectively, for the year ended December 31, 2004. The annual requirements to amortize general obligation, notes payable and component unit debt outstanding as of December 31, 2004, including interest payments of \$4,889,874, \$567,398 and \$770,313, respectively, are as follows:

Year Ending December 31,	. <u></u>	General Obligation		Notes Payable		otal Primary Government		Component Unit
2005 2006	\$	2,087,850 2,289,675	\$	345,937 345,937	\$	2,433,787 2,635,612	\$	381,402 229,720
2007 2008 2009		2,364,987 2,433,363 2,342,687		345,937 345,937 345,937		2,710,924 2,779,300 2,688,624		231,024 231,841 204,585
2010 - 2014 2015 - 2019		8,907,437 3,973,875		1,523,029	_	10,430,466 3,973,875	_	1,154,264 720,861
	\$	24,399,874	<u>\$</u>	3,252,714	<u>\$</u>	27,652,588	<u>\$</u>	3,153,697

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#### **NOTE H - INTERFUND TRANSFERS**

### **Operating Transfers**

A summary of operating transfers in and out of individual funds and component units follows:

Fund		ransfers In	Transfers Out	
Transfers among primary government funds				
General	\$	640,617	\$	3,418,294
Friend of the Court		75,000		-
Public Improvement		104,000		_
Tribal Payment		-		173,940
Register of Deeds		35,000		-
Law Library		7,000		-
Child Care		600,000		260,407
Soldier's Relief		20,000		-
S.A.N.E.		119,472		-
S.A.N.E. Adjudicated		-		102,472
Operating Contingency		64,000		-
Emmet County Building Authority - 2003 Bonds		1,019,915		-
Medical Care Facility 2002 Bonds		-		500,000
911 Equipment Fund		131,250		-
Park System		50,000		-
Capital Projects		1,014,498		-
Fairgrounds Project		10,000		-
Building Authority Construction Fund		200,000		-
Building Authority Renovation Fund		20,000		-
Airport Facility Fund		6,361		-
Delinquent Tax Revolving - 1997		-		68,918
Delinquent Tax Revolving - 1998		-		162,000
Delinquent Tax Revolving - 2002		68,918		-
Medical Care Facility		500,000	_	
Total primary government	\$	4,686,031	\$	4,686,031

In 2003, the Medical Care Facility (the "Facility") began renovation and construction of a building addition. The estimated cost of the project is approximately \$8 million. During the construction, the County's Building Authority Construction Fund will account for all the activities relating to the project. Because the County Building Authority is responsible for the construction, the related construction-in-process is recorded in the County's general fixed assets. Upon completion of each phase of the project, the Facility will record the capitalized assets placed into service as a transfer from the Emmet County Building Authority. Phase I was completed during 2004 and the Facility has recorded the costs totaling \$7.391 million associated with this phase as a current year contribution from the Emmet County Building Authority.

#### NOTE I - COUNTY OF EMMET RETIREMENT PLAN

#### Plan Description

The County of Emmet Retirement Plan and Trust (the "Plan") is a single employer defined benefit pension plan administered by the County Board of Commissioners. As such, it is reported with the Pension Trust Funds in the County's financial statements.

The Plan covers employees who are members of the United Steel Workers of America AFL-CIO and other electing employees who met certain age and service requirements as of December 31, 1995, the date after which the County of Emmet Money Purchase Pension Plan and Trust became effective. At December 31, 2004, participants included 94 retirees and beneficiaries currently receiving benefits, 101 inactive or terminated employees entitled to benefits but not yet receiving them and 3 current active employees. The Plan is closed to new entrants.

The Plan provides retirement and death benefits to Plan members and their beneficiaries, in accordance with the Retirement Plan and Trust Agreement (the "Agreement") entered into between the County and certain unions, pursuant to the provisions of collective bargaining agreements. Benefit provisions may be amended by the Plan administrator subject to the provisions of the applicable collective bargaining agreements.

### Funding Policy and Contributions

The County is obligated to contribute amounts required to fund the Plan. The funding policy followed by the County Board of Commissioners allows for contributions to be made at the discretion of the Board after taking into consideration such items as: (1) the funded status of the Plan; (2) recent investment performance; and (3) availability of resources from which to contribute. Employees are not permitted to contribute to the Plan.

During 2004, the contributions to the Plan totaled \$357,491.

### NOTE J - DEFINED CONTRIBUTION (MONEY PURCHASE) PENSION PLAN

The County contributes to a defined contribution retirement plan, administered by the County Board of Commissioners with the International City Management Association Retirement Corporation ("ICMA"), Hartford Funds, Nationwide, John Hancock Funds, FTJ Fund Choice, LLC and the Mutual Trust Life Insurance Company acting as investment fiduciaries. Contributions are determined by an employment agreement requiring employer contributions of 8% of covered payroll.

The County contributed \$719,724 to the Plan during the year ended December 31, 2004, equal to 8% of covered payroll.

### NOTE K - DEFINED BENEFIT PENSION PLAN - COUNTY ROAD COMMISSION

The Emmet County Road Commission participates in the Michigan Municipal Employees Retirement System. Required pension disclosures are included in separately prepared financial statements for the Road Commission. The unfunded pension benefit obligation for the Road Commission Plan at December 31, 2003 was \$7,794,682. Net assets available for benefits totaled \$2,225,186. The actuarial determined minimum employer contributions were made by the Road Commission.

### **NOTE L - CONTINGENCIES**

### **Grant Programs**

The County participates in State and Federally assisted grant programs. The programs are subject to economy and efficiency and program result audits by the grantors or their representatives. The audits of the programs for or including the year ended December 31, 2004 have not yet been conducted. Accordingly, the County's compliance with applicable grant requirements will be established at some future date.

### Legal Matters

There are lawsuits pending in which the County is involved. The County estimates that the potential claims against the County not covered by insurance resulting from such litigation would not materially affect the financial position of the County.

### **NOTE M - RISK MANAGEMENT**

The County is exposed to various risks of loss related to torts; theft of, damage to and destruction of, assets; errors and omissions; injuries to employees; and natural disaster.

To the extent prudent, the County carries commercial insurance for risks of loss. Such losses have not exceeded insured limits within the past three years.

### Component Unit

The Road Commission is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters. The Road Commission was unable to obtain general liability insurance at a cost it considered to be economically justifiable. The Road Commission joined together with other governments and created a public entity risk pool currently operating as a common risk management and insurance program. The Road Commission pays an annual premium to the pool for its general insurance coverage. The agreement provides that the pool will be self-sustaining through member premiums and will reinsure through commercial companies for claims of \$50,000 for each insured event.

### NOTES TO FINANCIAL STATEMENTS - Continued

The Road Commission continues to carry commercial insurance for all other risks of loss. Settled claims resulting from these risks have not exceeded commercial insurance coverage in any of the past three fiscal years. The pooling agreement allows for the pool to make additional assessments to make the pool self-sustaining. The Road Commission is unable to provide an estimate of the amounts of additional assessments.

### **NOTE N - JOINT VENTURES**

### Central Dispatch Authority

In 1993, the County, with Charlevoix and Cheboygan Counties, jointly established the C.C.E. Central Dispatch Authority (the "Authority"), which is a Michigan municipal body formed by and on behalf of participating municipalities located within the counties of Charlevoix, Cheboygan and Emmet, through the auspices of the Inter-Governmental Contracts Between Municipalities Act, Urban Cooperation Act and Emergency Telephone Services Enabling Act. The purpose of the Authority is to centralize the dispatch of emergency service responders in the three-county area. Dispatch services commenced during June 1996.

The Authority is governed by a Board of Directors consisting of nine members; three representing each county. Of each county's representatives, one is a county commissioner appointed by the county, one is a city/village official (mayor, village president, village trustee, city council member or city manager) selected by a majority vote of all the mayors in the county and one is an elected township official selected by a majority vote of the Michigan Townships Association chapter in the county.

Under the terms of the agreement creating the Authority, each member county is responsible for providing funding, based on a formula, payable quarterly in advance. Nonpayment may result in termination of the Central Dispatch Service. The funding formula, which will be reviewed every five years, calls for each county to provide 20% of the required funding (total 60% for the three counties), plus their pro rata share of the remaining 40%, based on telephone lines. The 2004 allocation percentages and amount of total funding for operations are as follows:

	Total Al	Total Allocation				
	Percent	Amount				
Charlevoix	32.77 %	\$	383,116			
Cheboygan	30.77 %		359,734			
Emmet	<u>36.46</u> <u>%</u>		426,256			
Total	<u> 100.00 %</u>	<u>\$</u>	1,169,106			

Audited financial information for the Central Dispatch Authority as of December 31, 2004 was not available at the time this report was published.

### Northwest Michigan Community Health Agency

The Northwest Michigan Community Health Agency is a Michigan municipal body and an agency of Antrim, Charlevoix, Emmet and Otsego Counties, created under Act 368, Public Acts of 1978. The Agency is a component unit of the County of Charlevoix, Michigan and is used to control the expenditures of revenues from agreements with the State of Michigan, local appropriations and charges for services rendered.

Member counties' appropriations for the year 2004 were:

\$ 171,397
199,440
240,759
 177,987
\$ 789,583
\$ 

The following financial information has been obtained from the audited financial statements of the Northwest Community Health Agency as of and for the year ended December 31, 2004:

Total assets	\$ 2,944,360
Total net assets	1,798,320
Total revenues	13,057,181
Total expenditures	12,630,592
Change in net assets	426,589

### Family Independence Agency

The Family Independence Agencies of Emmet and Charlevoix Counties were combined as of October 1, 1997. The combined activity is reported in the financial statements of the County of Charlevoix, Michigan.

Emmet County contributed \$14,000 to the Family Independence Agency during the year ended December 31, 2004.

### North Country Community Mental Health Services

North Country Community Mental Health Services (the "Authority") was created on April 1, 2003, by the Counties of Antrim, Charlevoix, Cheboygan, Emmet, Kalkaska and Otsego under Public Act 290, P.A. 1995 as successor to the Northern Michigan Community Mental Health Services Board. The Authority's purpose and power is to comply with and carry out the provisions of the Michigan Mental Health Code in the six county area it serves.

### NOTES TO FINANCIAL STATEMENTS - Continued

Member counties' appropriations for the year ended September 30, 2004 were:

Antrim	\$ 145,	611
Charlevoix	112,	
Cheboygan	111,	
Emmet	131,	
Kalkaska	61,	
Otsego	94,0	
	\$ 657,2	265

The following financial information has been obtained from the audited financial statements of the North Country Community Mental Health as of and for the year ended September 30, 2004:

Total assets	\$ 10,789,036
Total net assets	5,137,119
Total revenues	54,719,087
Total expenditures	54,692,251
Change in net assets	26,836

### NOTE O - RECONCILIATION OF CASH FLOWS

A reconciliation of operating income (loss) to net cash provided (used) by operating activities follows:

	Enterprise Funds	Internal Service Funds
Operating income (loss) Adjustments to reconcile operating income (loss) to net cash provided (used) by operating activities	\$ (762,468)	\$ 385,300
Depreciation Change in assets and liabilities	299,572	-
Increase in accounts receivable	(70,099)	_
Increase in other current assets	(45,053)	(3,492)
Decrease in deferred proportionate share revenue	(11,963)	-
Increase in accounts payable	27,310	7,970
Increase in other accrued liabilities	51,627	15,705
Net cash provided (used) by operating activities	<u>\$ (511,074</u> )	\$ 405,483

### NOTE P - SUBSEQUENT EVENTS

On June 8, 2005 the County issued \$3.8 million of general obligation limited tax notes to fund the purchase of delinquent 2004 property taxes.

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	REQUIRED SUPPLEMENTARY INFORMATION	
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### BUDGETARY COMPARISON SCHEDULE FOR THE GENERAL FUND

For the year ended December 31, 2004

		Budgete	dΔ	mounte		Antual		ariances - Pos		
	_	Original	u A	Final	- ,	Actual		Original to	Fi	nal to Actual
REVENUES	_	Original	- –	rinai	- 4	GAAP Basis)		Final		<u>Total</u>
Taxes	\$	10 127 122	ø	10 254 550	Φ.	10060 510	_			
Licenses and permits	Ф	10,137,132	\$	10,254,550	\$	,,	\$	117,418	\$	13,968
State and Federal grants		706,400		729,800		841,724		23,400		111,924
Charges for services		1,441,387		1,184,377		1,302,672		(257,010)		118,295
Fines and forfeits		2,698,930		2,889,932		3,602,676		191,002		712,744
Interest and rentals		29,000		36,000		40,923		7,000		4,923
		336,500		330,200		178,436		(6,300)		(151,764)
Other revenue		57,000		54,400		290,081		(2,600)		235,681
Total revenues		15,406,349		15,479,259	_	16,525,030		72,910		1,045,771
EXPENDITURES										
Legislative		195,665		193,100		169,909		2.565		22.101
Judicial		2,054,071		2,074,810		1,924,013		2,565		23,191
General government		3,308,571		3,307,526				(20,739)		150,797
Public safety		4,175,794		4,399,524		3,370,744		1,045		(63,218)
Public works - airport		1,502,543		1,694,697		4,205,738		(223,730)		193,786
Health and welfare		293,234				1,892,345		(192,154)		(197,648)
Parks and recreation		164,550		293,039		254,521		195		38,518
Contributions to other organizations		1,156,109		133,073		152,639		31,477		(19,566)
Other				1,226,988		1,275,346		(70,879)		(48,358)
Culci		1,032,500	_	574,400		477,195		458,100		97,205
Total expenditures		13,883,037		13,897,157		13,722,450		(14,120)		174,707
REVENUES OVER EXPENDITURES		1,523,312		1,582,102	_	2,802,580		58,790		1,220,478
OTHER FINANCING SOURCES (USES	)									
Operating transfers in	,	930,000		1,470,800		640 617		# 40 000		
Operating transfers out		(2,442,550)				640,617		540,800		(830,183)
i i i i i i i i i i i i i i i i i i i	***************************************	(2,442,330)		(3,052,738)	_	(3,418,294)		(610,188)		(365,556)
Total other financing sources (uses)		(1,512,550)		(1,581,938)		(2,777,677)		(69,388)		(1,195,739)
NET CHANGE IN FUND BALANCES		10,762		164		24,903		(10,598)		24,739
Fund balance, beginning of year		1,262,493		1,365,853		1,365,853		103,360		
Fund balance, end of year	\$	1,273,255	<u>\$</u>	1,366,017	<u>\$</u>	1,390,756	<u>\$</u>	92,762	\$	24,739

### COUNTY OF EMMET RETIREMENT PLAN AND TRUST SCHEDULE OF FUNDING PROGRESS

For the year ended December 31, 2004

Actuarial Valuation Date	 Actuarial Value of Assets (a)	 Actuarial Accrued Liability (AAL) - Entry Age (b)	. <del>-</del>	Unfunded AAL (UAAL) (b-a)	Funded Ratio (a/b)		Covered Payroll (c)	UAAL as a Percentage of Covered Payroll [(b-a)/c]
1/1/1992	\$ 3,527,908	\$ 4,145,164	\$	617,256	85.11 %	<b>P</b>	4,442,773	12.00.0/
1/1/1993	3,773,940	5,656,908	•	1,882,968	66.71 %	Ψ	4,724,531	13.89 %
1/1/1994	4,189,690	6,588,585		2,398,895	63.59 %		4,896,604	39.86 %
1/1/1995	4,395,766	7,281,370		2,885,604	60.37 %		5,137,238	48.99 %
1/1/1996	5,049,694	6,176,081		1,126,387	81.76 %		5,268,607	56.17 %
1/1/1997	4,681,594	5,920,209		1,238,615	79.08 %		4,260,799	21.38 %
1/1/1998	4,769,335	6,055,922		1,286,587	78.75 %		3,456,388	29.07 %
1/1/1999	5,276,313	6,333,448		1,057,135	83.31 %		3,134,483	37.22 %
1/1/2000	5,892,493	6,389,380		496,887	92.22 %		2,832,558	33.73 %
1/1/2001	5,526,986	6,755,225		1,228,239	81.82 %		336,589	17.54 %
1/1/2002	5,281,036	6,871,857		1,590,821	76.85 %		329,011	364.91 %
1/1/2003	4,670,313	7,037,078		2,366,765	66.37 %		276,892	483.52 %
1/1/2004	5,465,506	8,978,322		3,512,816	60.87 %		244,027	854.76 %
1/1/2005	5,626,657	8,964,788		3,338,131	62.76 %		242,860	1,439.52 % 1,374.51 %

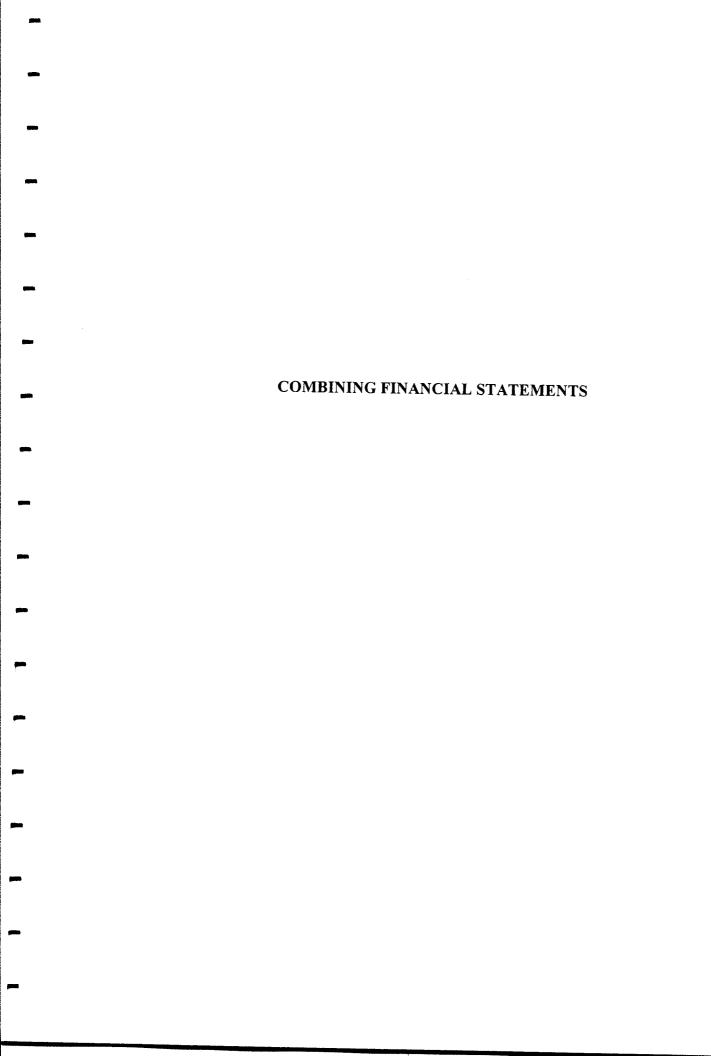
### COUNTY OF EMMET RETIREMENT PLAN AND TRUST SCHEDULE OF EMPLOYER CONTRIBUTIONS

For the year ended December 31, 2004

Year Ended December 31,	Annual Required ontribution	C	Actual ontribution	Percentage Contributed
1992	\$ 215,573	\$	120,000	55.7 %
1993	419,840		112,500	26.8 %
1994	517,490		336,740	65.1 %
1995	607,271		135,000	22.2 %
1996	292,825		· -	- %
1997	-		37,589	100.0 %
1998	221,189		269,530	121.9 %
1999	26,609		130,306	489.7 %
2000	176,578		236,179	133.8 %
2001	280,466		255,464	91.1 %
2002	516,221		286,472	55.5 %
2003	463,121		409,522	88.4 %
2004	231,116		357,491	154.7 %

The information presented above was determined as part of the actuarial valuations at the dates indicated. Additional information as of January 1, 2005, the latest actuarial valuation, follows:

Actual cost method Amortization method Asset valuation method Actuarial assumptions:	Traditional accrued benefit funding method Level dollar cost Market value
Investment rate of return Projected salary increases	6.75% Pre-retirement 6.00% Post-retirement



# COMBINING BALANCE SHEET - NON-MAJOR GOVERNMENTAL FUNDS

December 31, 2004

Special Revenue Funds

S.A.N.E.	\$ 47,175	\$8,424	74,325	76,078	,	46,596	\$ 122,674
Older Persons	\$ 152,395 - 992,576	\$ 1,144,971	\$ 553	1,100,431	1 1	44,540	\$ 1,144,971
Veterans' Trust	\$ 1,939	\$ 1,939	3,059	1,059	1 1	880	\$ 1,939
Soldiers' Relief	\$ 5,087	\$ 5,087	69 69		, ,	5,087	\$ 5,087
Child Care	\$ 109,741	\$ 109,741	\$ 108,671	108,671		1,070	\$ 109,741
Law Library	\$ 13,913	\$ 13,913	606 \$	606		13,004	\$ 13,913
Register of Deeds	\$ 6,480	\$ 6,480	\$ 5,826	5,826	• •	654	\$ 6,480
Public Improvement	\$ 7,253	\$ 7,253	, . ⇔			7,253	\$ 7,253
Tribal Payment	\$ 240,262	\$ 240,262	٠ · · · · ·		• •	240,262	\$ 240,262
Brownfield Development Authority	\$ 5,400	\$ 5,400			1 1	5,400	\$ 5,400
Friend of the Court	\$ 264,396 8,078 - -	\$ 434,448	4,039	4,039	1 1 6	430,409	\$ 434,448
Ambulance	\$ 32,112 - 306,869	\$ 338,981	\$ - 338,981	338,981	1 1		\$ 338,981
ASSETS	Cash and equivalents Accounts and advances receivable Property taxes receivable Due from other funds Due from governmental units	Total assets	LIABILITIES AND FUND BALANCES  LIABILITIES  Checks in excess of deposits  Accounts payable  Due to other finds  Deferred revenue  Accrued wages and related liabilities	Total liabilities FUND BALANCES	Reserved for Capital projects Debt service	Offices of Your Total fund balances	Total liabilities and fund balances

# COMBINING BALANCE SHEET - NON-MAJOR GOVERNMENTAL FUNDS - Continued

### December 31, 2004

	Total Other Non-Major Funds	\$ 5,654,872 17,088 2,292,021 17,075 220,398 2,278,384	\$ 10,479,838	\$ 60,588 402,741 17,075 2,538,737	3,020,894	2,196,063 681,519 2,278,384 2,302,978	7,458,944	\$ 10,479,838
	Fairground Projects	\$ 42,873	\$ 42,873	٠ ، ، ، ، ، ، ، ، ، ، ، ، ، ، ، ، ، ، ،		42,873	42,873	\$ 42,873
spun	Airport Facility	\$ 260,474	\$ 260,474	\$ 521	521	259,953	259,953	\$ 260,474
Capital Project Funds	Building Authority Construction	\$ 1,931,266 2,530	\$ 1,933,796	\$ 54,762 201,214	255,976	1,677,820	1,677,820	1,933,796
Cap	Park System	\$ 163,184	\$ 163,184	8,158	8,158	- 155,026	155,026	\$ 163,184
	911 Equipment Fund	\$ 359,132	\$ 359,132	 		359,132	359,132	\$ 359,132
Debt Service Funds	2003 Bonds	\$ 14,791	\$ 2,293,175			14,791	2,293,175	\$ 2,293,175
Debt Ser	2002 Bonds	\$ 774,030	\$ 1,766,606	- 1,099,878	1,099,878	666,728	666,728	\$ 1,766,606
spun	Housing Grant	\$ 3,819	\$ 3,819	· · · · ·	'	3,819	3,819	\$ 3,819
Special Revenue Funds	Operating Contingency	\$ 1,199,033	\$ 1,199,033	3,292	3,292	215,417	1,195,741	\$ 1,199,033
Specie	S.A.N.E. Adjudicated	\$ 26,597	\$ 26,597	\$ 17,075	17,075	9,522	9,522	\$ 26,597
	ASSETS	Cash and equivalents Accounts and advances receivable Property taxes receivable Due from other funds Due from governmental units Due from component unit	Total assets	LIABILITIES AND FUND BALANCES LIABILITIES Checks in excess of deposits Accounts payable Due to other funds Deferred revenue Accrued wages and related liabilities	Total liabilities	FUND BALANCES Reserved for Capital projects Debt service Long-term receivable Unreserved	Total fund balances	Total liabilities and fund balances

# COMBINING STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - NON-MAJOR GOVERNMENTAL FUNDS

For the year ended December 31, 2004

Special Revenue Funds

S.A.N.E.	\$ 283,629 	370.486	532,932	r ,	532.932	(162,446)	119,472	119,472	(42,974)	89,570	\$ 46,596
Older Persons	\$ 1,000,088 - - 4,134	1,004,222	990,128	• • •	990,128	14,094	' '		14,094	30,446	\$ 44,540
Veterans' Trust	3,024	3,024	3,293	, , ,	3,293	(269)			(269)	1,149	\$ 880
Soldiers' Relief		•	17,101		17,101	(17,101)	20,000	20,000	2,899	2,188	\$ 5,087
Child Care	\$ 27,823 6,358 6,358 677 69,263	104,121	446,994	, , ,	446,994	(342,873)	600,000	339,593	(3,280)	4,350	\$ 1,070
Law Library	\$	3,681	12,390		12,390	(8,709)	7,000	7,000	(1,709)	14,713	\$ 13,004
Register of Deeds	77,045	77,152		158,562	158,562	(81,410)	35,000	35,000	(46,410)	47,064	\$ 654
Public Improvement	5,000	5,081	1 1 1 1	105,509	105,509	(100,428)	104,000	104,000	3,572	3,681	\$ 7,253
Tribal Payment	4,409 778,432	782,841	1,056,942		1,056,942	(274,101)	(173,940)	(173,940)	(448,041)	688,303	\$ 240,262
Brownfield Development Authority	es		1 1 1 1	' ' '			·		•	5,400	\$ 5,400
Friend of the Court	\$ 327,683 118,223 38,513 3,607	488,026	425,575		425,575	62,451	75,000	75,000	137,451	292,958	\$ 430,409
Ambulance	<b>∽</b>								ı		\$
REVENUES	Taxes Federal grants State grants Charges for services Interest and rentals Other revenue	Total revenues	EXPENDITURES Judicial Public safety Health and welfare Contributions to other organizations Other	Capital outlay Debt services	Total expenditures	REVENUES OVER (UNDER) EXPENDITURES	OTHER FINANCING SOURCES (USES) Operating transfers in Operating transfers out	Total other financing sources (uses)	NET CHANGE IN FUND BALANCE	Fund balance, beginning of year	Fund balance, end of year

			Total Other Fairground Non-Major Projects Funds	\$ 2,036,220 - 1,969,835 - 1,061,10	282 4,760	5,042 6	- 437,965 - 534,823 - 1.457,516	3,236	3,236	1,806 (6,639,510)	2,417,155 10,000 2,441,998 - (1,036,819)	10,000 3,822,334	11,806 (2,817,176)		\$ 42,873 \$ 7,458,944
NGES		spun	Airport Facility	 ↔	904 97,771	98,675	1 1 1	71,474	71,474	27,201	6,361	6,361	33,562	226,391	\$ 259,953
OMBINING STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - NON-MAJOR GOVERNMENTAL FUNDS - Continued		Capital Project Funds	Building Authority Construction	<b>∽</b>	59,865	59,865		5,009,697	5,009,697	(4,949,832)	200,000	200,000	(4,749,832)	6,427,652	\$ 1,677,820
DITURES VTAL FUI	2004	Ö	Park System	 ⇔	1,024	1,024	1 1 1	9,898	868'6	(8,874)	50,000	50,000	41,126	113,900	\$ 155,026
S, EXPEN TERNMEN	ember 31,		911 Equipment Fund	<b>↔</b>	2,426	2,426				2,426	131,250	131,250	133,676	225,456	\$ 359,132
EVENUES JOR GOV	For the year ended December 31, 2004	Debt Service Funds	2003 Bonds	••	84,835	84,835	r i i	1,242,795	1,242,795	(1,157,960)	2,417,155	3,437,070	2,279,110	14,065	\$ 2,293,175
NT OF RI NON-MA	the year	Debt Ser	2002 Bonds	\$ 1,036,132 -	12,353	1,048,485	1 1 1	876,110	876,110	172,375	(500,000)	(500,000)	(327,625)	994,353	\$ 666,728
ATEME ANCE -	For	unds	Housing Grant	• 1 1 1 € <del>0</del>				' ' '	4	1			•	3,819	\$ 3,819
COMBINING STA IN FUND BALAN		Special Revenue Fu	Operating Contingency	\$ 1,325,700 1,076,514	14,669	2,632,083	, , ,	4,966 2,450,321 39,486	2,494,773	137,310	64,000	64,000	201,310	994,431	\$ 1,195,741
COMBI IN FU		Specie	S.A.N.E. Adjudicated	∽	593 48,128	48,721	- 168'1		1,891	46,830	(102,472)	(102,472)	(55,642)	65,164	\$ 9,522
			REVENUES	Taxes Federal grants State grants Charges for services	Interest and rentals Other revenue	Total revenues	EXPENDITURES Judicial Public safety Health and welfare Contributions to other organizations	Other Capital outlay Debt services	Total expenditures	REVENUES OVER (UNDER) EXPENDITURES	OTHER FINANCING SOURCES (USES) Capital lease proceeds Operating transfers in Operating transfers out	Total other financing sources (uses)	NET CHANGE IN FUND BALANCE	Fund balance, beginning of year	Fund balance, end of year

County of Emmet

## COMBINING BALANCE SHEET - INTERNAL SERVICE FUNDS

December 31, 2004

Totals	\$ 3,954,440 1,872,264	\$ 5,830,196	\$ 170,433 12,096 15,705 1.665.000	1,863,234	3,966,962	\$ 5,830,196
2004 Taxes	16,625	16,625	- 15,705	15,705	920	16,625
2003 Taxes	\$ 255,024 \$ 1,690,259	\$ 1,945,283	\$ - \$	1,665,000	280,283	\$ 1,945,283
2002 Taxes	\$ 650,000 157,305	\$ 807,305	\$ 8,433	16,052	791,253	\$ 807,305
2001 Taxes	\$ 571,174	\$ 586,244	1,222	1,222	585,022	586,244
2000 Taxes	\$ 629,562 1,313	\$ 630,875	3,255	3,255	627,620	630,875
1999 Taxes	\$ 709,228 7,768 3,492	\$ 720,488	60	1	720,488	720,488
1998 Taxes	\$ 1,122,827	\$ 1,123,376	\$ 162,000	162,000	961,376	\$ 1,123,376
ASSETS	Cash and equivalents Property taxes receivable Other receivables	Total assets	LIABILITIES AND NET ASSETS LIABILITIES Cash in excess of deposits Accounts payable Due to other governmental units Notes payable	Total liabilities	NET ASSETS - UNRESTRICTED	Total liabilities and net assets

## COMBINING STATEMENT OF REVENUES, EXPENSES AND CHANGES IN NET ASSETS - INTERNAL SERVICE FUNDS

For the year ended December 31, 2004

Totals	\$ 405,044	19 744	385,300	464,430	420,555	805,855	(162,000)	643,855	3,323,107	\$3,966,962
2004 Taxes	\$ 920	1	920			920		920	`   	\$ 920
2003 Taxes	\$ 314,452	19,744	294,708	22,544	(14,425)	280,283	1	280,283		\$ 280,283
2002 Taxes	\$ 81,237	•	81,237	337,082 (6,906)	330,176	411,413	68,918	480,331	310,922	\$ 791,253
2001 Taxes	\$ 7,656	1	7,656	73,013	73,013	80,669	1	80,669	504,353	\$ 585,022
2000 Taxes	\$ 171	,	171	10,254	10,254	10,425		10,425	617,195	\$ 627,620
1999 Taxes	\$ 65	•	65	10,996	10,996	11,061	1	11,061	709,427	\$ 720,488
1998 Taxes	\$ 26		26	9,894	9,894	9,920	(162,000)	(152,080)	1,113,456	\$ 961,376
1997 Taxes	\$ 517		517	647	647	1,164	(68,918)	(67,754)	67,754 1,1	<b>↔</b>
Operating revenues	Charges for sales and services	Operating expenses Contractual services	OPERATING INCOME	Nonoperating revenues (expenses) Interest revenue Interest expense	Total nonoperating revenues	INCOME BEFORE OPERATING TRANSFERS	Operating transfers in (out)	CHANGE IN NET ASSETS	Net assets, beginning of year	Net assets, end of year

## COMBINING STATEMENT OF CASH FLOWS - INTERNAL SERVICE FUNDS

For the year ended December 31, 2004

Totals	\$ 409,205 (3,722)	405,483	(1,885,000) (43,875) 3,837,552 (162,000) (1,690,259)	56.418	464.430	926.331	2,857,676	\$ 3,784,007	\$ 3,954,440 (170,433)	\$ 3,784,007
2004 Taxes	\$ 920	16,625		'	,	16,625		\$ 16,625	\$ 16,625	\$ 16,625
2003 Taxes	\$ 314,452 (19,744)	294,708	- (36,969) 1,665,000 - (1,690,259)	(62,228)	22,544	255,024	1	\$ 255,024	\$ 255,024	255,024
2002 Taxes	\$ 85,047	88,856	(1,885,000) (6,906) 1,990,443 68,918	167,455	337,082	593,393	48,174	\$ 641,567	650,000	641,567
2001 Taxes	\$ 8,007	8,007	173,899	173,899	73,013	254,919	316,255	\$ 571,174	\$ 571,174 \$	\$ 571,174 \$
2000 Taxes	\$ 171	171	1,356	1,356	10,254	11,781	617,781	\$ 629,562	\$ 629,562	\$ 629,562
1999 Taxes	\$ 65 (3,492)	(3,427)	5,586	5,586	10,996	13,155	696,073	\$ 709,228	\$ 709,228	\$ 709,228
1998 Taxes	\$ 26	26	645 (162,000)	(161,355)	9,894	(151,435)	1,112,262	\$ 960,827	\$1,122,827	960,827
1997 Taxes	\$ 517	517	623 (68,918)	(68,295)	647	(67,131)	67,131	· ·	ا چ	<u>-</u>
CASH FLOWS FROM OPERATING ACTIVITIES	Cash received from customers Cash payments to employees and suppliers	Net cash provided (used) by operating activities	CASH FLOWS FROM NON-CAPITAL FINANCING ACTIVITIES Repayment of bond principle Interest paid on bonds Tax collection proceeds Operating transfers from other governmental units Purchase of taxes	Net cash provided (used) by non-capital financing activities	CASH FLOWS FROM INVESTING ACTIVITIES Interest received	NET INCREASE (DECREASE) IN CASH	Cash, beginning of year	Cash, end of year	COMPONENTS OF CASH  Cash and cash equivalents  Checks in excess of deposits	Cash, end of year

### COMBINING STATEMENT OF FIDUCIARY NET ASSETS - PENSION TRUST FUNDS

### December 31, 2004

ASSETS Participant directed investments	 Money Purchase Plan		Retirement Plan		Total
Mutual funds	\$ 5,181,995	\$	-	\$	5,181,995
Non-participant directed investments Short term investments Equity mutual funds Fixed income mutual funds	 -		124,587 3,336,531 2,172,924		124,587 3,336,531 2,172,924
NET ASSETS AVAILABLE FOR BENEFITS	\$ 5,181,995	<u>\$</u>	5,634,042	<u>\$</u>	10,816,037

### COMBINING STATEMENT OF CHANGES IN FIDUCIARY NET ASSETS - PENSION TRUST FUNDS

### December 31, 2004

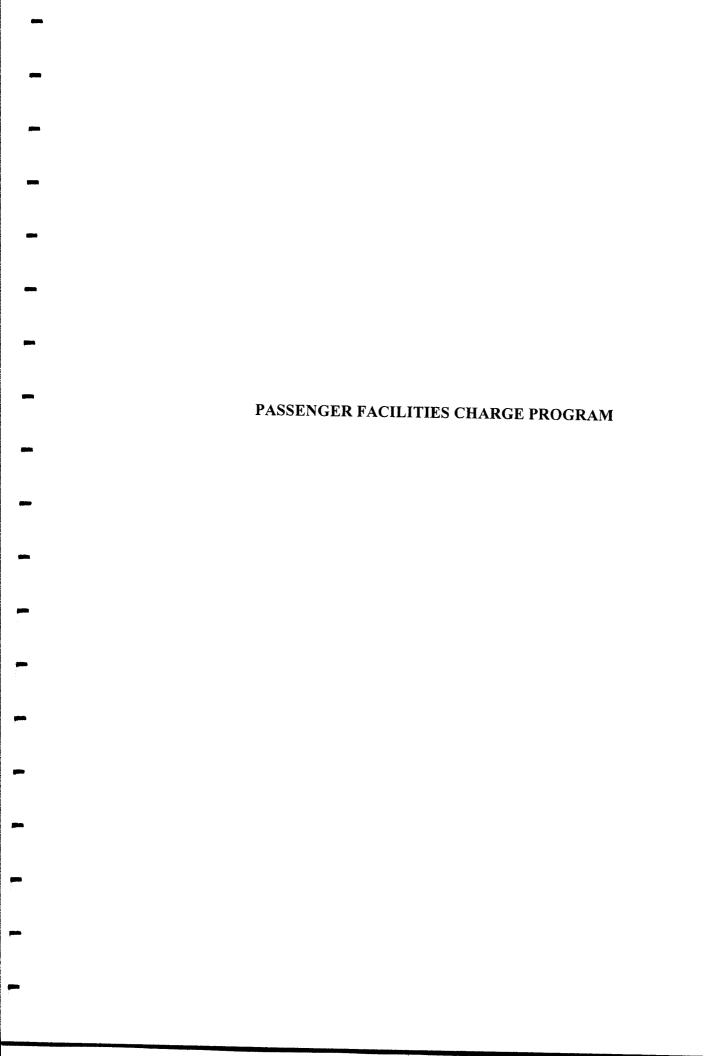
ADDITIONS TO NET ASSETS	Money Purchase Plan	Retirement Plan	Total
Investment income  Net appreciation in fair value of investments Realized gains (losses)  Interest and dividends on mutual funds Other investment income	S	\$ 142,240 (6,682) 182,316 35,750	
Total investment earnings	\$ 394,075	353,624	\$ 747,699
Cash contributions Employer Rollovers  Total additions	719,724 	357,491 	1,077,215 <u>78,161</u> 1,903,075
DEDUCTIONS FROM NET ASSETS Benefit payments Other expenses	(382,963)	(510,396) (37,505)	(893,359) (37,505)
Total deductions	(382,963)	(547,901)	(930,864)
NET CHANGE IN NET ASSETS	808,997	163,214	972,211
Net assets available for benefits, beginning of year	4,372,998	5,470,828	9,843,826
Net assets available for benefits, end of year	\$ 5,181,995	\$ 5,634,042	<u>\$ 10,816,037</u>

County of Emmet

# COMBINING STATEMENT OF FIDUCIARY NET ASSETS - AGENCY FUNDS

December 31, 2004

Total	\$ 1,279,351 374,088	\$ 1,653,439	\$ 1,069,431 464,832 117,767 1,409	\$ 1,653,439
Inmate Trust Fund	43,830 74,930	118,760	117,767	118,760
!	€>	8	<del>∽</del>	8
Library Penal Fund	103,404	103,404	103,404	103,404
]	<del>∞</del>	<b>∞</b>	<del>⇔</del>	<del>∽</del>
Cemetery Fund	416 \$	416	416	416
0	€	€	€	<b>6</b>
Trust and Agency Fund	\$ 1,131,701	\$ 1,430,859	\$ 1,069,431	\$ 1,430,859
ASSETS	Cash and deposits Accounts receivable, net	Total assets	LIABILITIES  Due to other funds  Due to other governmental units  Due to inmates  Deposits	Total liabilities





Thomas E. Gartland, CPA Brad P. Niergarth, CPA James G. Shumate, CPA Robert C. Thompson, CPA Michael D. Shaw, CPA Mary F. Krantz, CPA

### REPORT ON COMPLIANCE WITH REQUIREMENTS APPLICABLE TO THE PASSENGER FACILITY CHARGE PROGRAM AND ON INTERNAL CONTROL OVER COMPLIANCE

Board of Commissioners County of Emmet, Michigan

### Compliance

We have audited the compliance of *County of Emmet, Michigan* (the "County") with the types of compliance requirements described in the *Passenger Facility Charge Audit Guide for Public Agencies* (the "Guide"), issued by the Federal Aviation Administration ("FAA") for its Passenger Facility Charge Program for the year ended December 31, 2004. Compliance with the requirements of laws and regulations applicable to its Passenger Facility Charge Program is the responsibility of the County's management. Our responsibility is to express an opinion on the County's compliance based on our audit.

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and the Guide. Those standards and the Guide require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on the Passenger Facility Charge Program occurred. An audit includes examining, on a test basis, evidence about the County's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances. We believe that our audit provides a reasonable basis for our opinion. Our audit does not provide a legal determination of the County's compliance with those requirements.

In our opinion, the County complied, in all material respects, with the requirements referred to above that are applicable to its Passenger Facility Charge Program for the year ended December 31, 2004.

### Internal Control Over Compliance

The management of the County is responsible for establishing and maintaining effective internal control over compliance with the requirements of laws and regulations applicable to the Passenger Facility Charge Program. In planning and performing our audit, we considered the County's internal control over compliance with requirements that could have a direct and material effect on the Passenger Facility Charge Program in order to determine our auditing procedures for the purpose of expressing our opinion on compliance and to test and report on the internal control over compliance in accordance with the Guide.



Our consideration of the internal control over compliance would not necessarily disclose all matters in the internal control that might be material weaknesses. A material weakness is a condition in which the design or operation of one or more of the internal control components does not reduce to a relatively low level the risk that noncompliance with applicable requirements of laws, regulations, contracts and grants that would be material in relation to a major Federal program being audited may occur and not be detected within a timely period by employees in the normal course of performing their assigned functions. We noted no matters involving the internal control over compliance and its operation that we consider to be material weaknesses.

### Schedule of Expenditures of Passenger Facility Charge Funds

We have audited the financial statements of the County of Emmet, Michigan as of and for the year ended December 31, 2004, and have issued our report thereon dated May 6, 2005. Our audit was performed for the purpose of forming an opinion on the financial statements taken as a whole. The accompanying schedule of expenditures of passenger facility charge funds is presented for the purposes of additional analysis as required by the Guide and is not a required part of the financial statements. Such information has been subjected to the auditing procedures applied in the audit of the financial statements and, in our opinion, is fairly stated, in all material respects, in relation to the financial statements taken as a whole.

This report is intended solely for the information and use of the officers, commissioners and management of the County and the Federal Aviation Administration and should not be used by anyone other than these specified parties.

Dennis, Gartland & Niergarth, P.E.

May 6, 2005

### **Pellston Regional Airport of Emmet County**

### SCHEDULE OF EXPENDITURES OF PASSENGER FACILITY CHARGE FUNDS

For the year ended December 31, 2004

Application #	Project Description	 Approved For Use		Year Ended 12/31/04 Reported Expenditures
99-08-U-00-PLN	Emergency standby generator Handicapped loading device	\$ 5,000 1,500	\$	5,000 1,500
01-09-C-00-PLN	Rehabilitate aircraft parking ramp Acquire snow blower Rehabilitate airport entrance road Land acquisitions Acquire sweeper Wildlife study Terminal building expansion Perimeter road environmental assessment Aircraft apron expansion Parking lot renovation Aircraft deicing equipment	 25,000 30,000 1,500 15,628 10,000 20,000 592,250 6,631 49,173 5,533 1,061		1,480 1,500 - 9,116 - 49,173 3,705
		\$ 763,276	<u>\$</u>	71,474

### Pellston Regional Airport of Emmet County

### NOTES TO SCHEDULE OF EXPENDITURES OF PASSENGER FACILITY CHARGE FUNDS

### NOTE A - SUMMARY OF ACCOUNTING POLICIES

### General

The Pellston Regional Airport of Emmet County (the "Airport") is owned and operated by the County of Emmet, Michigan, (the "County") which is a governmental entity operated under an elected seven member Board of Commissioners.

### Defining the Reporting Entity

The County of Emmet is the primary level of government which has oversight responsibility and control over all activities related to the operations of the Airport. The operations of the Airport are included as one of many departments within the County's General Fund. The County also receives Passenger Facility Charge ("PFC") revenue from surcharges levied by airlines on behalf of the County. These revenues, as well as expenses, are accounted for in the Airport Facility Capital Projects Fund and reported in the Schedule of Expenditures of Passenger Facility Charge Funds as prescribed by the Federal Aviation Administration ("FAA").

### Use of Estimates in the Preparation of the Schedule of Expenditures of Passenger Facility Charge Funds

The preparation of the Schedule of Expenditures of Passenger Facility Charge Funds, in conformity with generally accepted accounting principles, requires management to make estimates and assumptions that affect the reported amounts of revenues and expenditures during the reporting period. Actual amounts could differ from these estimates.

### Revenue Recognition

Passenger Facility Charge revenues are recognized within the period these charges are collected by air carriers on behalf of the County.

### NOTE B - PASSENGER FACILITIES CHARGE RATE

The County received approval from the Federal Aviation Administration to impose a \$3 passenger facility charge per enplanement beginning in 1993 for use on approved projects. The most recent approval permits imposition of the fee over a period of approximately ten years effective June 2002.

### NOTE C - UNEXPENDED FUNDS

Accumulated unspent Passenger Facility Charge revenue at December 31, 2004 totaling \$259,953 is held in the County's pooled cash account and has allocated its respective share of interest earned.

### NOTES TO SCHEDULE OF EXPENDITURES OF PASSENGER FACILITY CHARGE FUNDS - Continued

### NOTE D - PENDING APPLICATIONS

The County's terminal building project continues to be substantially overdrawn as of December 31, 2004. As reported in 2003, the project has incurred \$711,020 in expenditures to date as compared to the approved use level of \$592,250. The County plans to recoup these costs in Application #10 and Application #11. The approval of the Application has been delayed due to the FAA's request for additional information, which has been submitted by the County. The Application is expected to be approved during 2005.

### **Pellston Regional Airport of Emmet County**

### SCHEDULE OF FINDINGS AND QUESTIONED COSTS

### Prior Year

### Finding Number 03-1

Criteria: 14 CFR Part 158.29 requires that the use of approved Passenger Facility Charge revenues be spent in accordance with the terms of the approved FAA Record of Decisions.

**Condition:** Expenditures for the terminal building expansion project #01-09-C-00-PLN exceed the FAA approved Record of Decision by \$118,770.

Effect: Expenditure of Passenger Facility Charge Funds was made without formal approval.

Cause: The scope of the expansion project changed, causing the timing of actual expenditures to precede the approval of the change order to the FAA Record of Decision.

**Planned Corrective Action:** The County has modified the application for a change to the original Record of Decision as requested by the FAA. The County expects this application to be approved during 2005.

### Current Year

No findings.



Thomas E. Gartland, CPA Brad P. Niergarth. CPA James G. Shumate, CPA Robert C. Thompson, CPA Michael D. Shaw, CPA Mary F. Krantz. CPA

### AUDIT-RELATED COMMUNICATION

To the Board of Commissioners County of Emmet, Michigan

We have audited the general purpose financial statements of the County of Emmet, Michigan (the "County") for the year ended December 31, 2004 and have issued our report thereon dated May 6, 2005. Professional standards require that we provide you with the following information related to our audit:

### Our Responsibility under Generally Accepted Auditing Standards

As stated in our engagement letter dated February 14, 2004, our responsibility, as described by professional standards, is to plan and perform our audit to obtain reasonable, but not absolute, assurance that the financial statements are free of material misstatement and are fairly presented in accordance with U.S. generally accepted accounting principles. Because an audit is designed to provide reasonable, but not absolute assurance and because we did not perform a detailed examination of all transactions, there is a risk that material misstatements may exist and not be detected by us.

In planning and performing our audit, we considered the County's internal control over financial reporting in order to determine our auditing procedures for the purpose of expressing our opinion on the financial statements and not to provide assurance on the internal control over financial reporting. We also considered internal control over compliance with requirements that could have a direct and material effect on a major Federal program in order to determine our auditing procedures for the purpose of expressing our opinion on compliance and to test and report on internal control over compliance in accordance with OMB Circular A-133.

As part of obtaining reasonable assurance about whether the County's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grants, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit. Also, in accordance with OMB Circular A-133, we examined, on a test basis, evidence about the County's compliance with the types of compliance requirements described in the U.S. Office of Management and Budget ("OMB") Circular A-133 Compliance Supplement applicable to each of its major Federal programs for the purpose of expressing an opinion on the County's compliance with those requirements. While our audit provides a reasonable basis for our opinion, it does not provide a legal determination on the County's compliance with those requirements.



### Significant Accounting Policies

Management has the responsibility for selection and use of appropriate accounting policies. In accordance with the terms of our engagement letter, we will advise management about the appropriateness of accounting policies and their application. The significant accounting policies used by the County are described in Note A to the financial statements. The new accounting policies adopted during 2004 were as follows:

### New and Closed Funds

Four new funds; the Ambulance, Revenue Sharing, 2003 and 2004 Delinquent Tax Revolving Funds were opened during 2004 and the 1997 Delinquent Tax Revolving Fund was closed.

### **Revenue Sharing Reserve Fund**

Public Act 357 provides a funding mechanism to serve as a substitute to state revenue sharing payments. This substitute funding mechanism involves a gradual shift of County property tax millage from a winter tax levy to a summer tax levy. As mandated by the State, the County established the revenue sharing reserve fund to account for the accumulation of the revenue sharing reserve. The sum total of the County's December 2004 property tax levy of \$10.96 million will be placed in the fund evenly in three annual payments of \$3.65 million from part of the County's December 2004 - 2006 property tax levies. During 2004 the County recorded \$3.65 million in property tax revenue and due from General Fund.

We noted no transactions entered into by the County during the year that were both significant and unusual, of which, under professional standards, we are required to inform you, or transactions for which there is a lack of authoritative guidance of consensus. However, we noted the following transactions entered into by County during the previous year that were both significant and unusual and have continuing relevance.

### GASB Statement No. 34

In 2003 the County implemented a new financial reporting model, as required by the provisions of GASB Statement No. 34, *Basic Financial Statements - and Management's Discussion and Analysis - for State and Local Governments*. The County has not presented the Management Discussion and Analysis that the government accounting standards board has determined is necessary to supplement, although not required to be part of, the basic financial statements. Additionally, as permitted by the Michigan Department of Treasury under Statement No. 7 of the Michigan Committee on Governmental Accounting and Auditing, the County has elected to omit the statements of net assets and activities, which are intended to display information about the County as a whole.

### **2003 Building Authority Bonds**

In August 2003, the Emmet County Building Authority (for the benefit of the Emmet County Road Commission) issued general obligation bonds to extinguish outstanding 1995 bonds. Net proceeds were deposited with an escrow agent to provide for the redemption of the outstanding bonds except for bonds totaling \$205,000 which were not part of the refunding and will continue to be funded by the road commission. The audited financial statements of the Emmet County Road Commission as of December 31, 2003, did not include the remaining long-term obligation. Relative to this, the 2004 audited financial statements of the Emmet County Road Commission corrected this error by reporting a prior period adjustment.

In the prior year we recommended that the Building Authority and Road Commission execute a formal lease agreement related to the debt service requirements of the 2003 bonded debt. We noted during the course the audit that a formal lease agreement between the County and the Road Commission requiring annual lease payments corresponding with the debt service requirements was executed during the year. As a result, the County has recorded a capital lease receivable in the 2003 Bonds Debt Service Fund equal to the principle amount due.

### Medical Care Facility Project

We previously recommended that, as newly constructed assets of the Medical Care Facility are placed in service, a contribution of capital be reflected on the Medical Care Facility books. We noted during the course of the audit that assets placed in service during 2004 were recorded as an equity transfer into the Medical Care Facility.

### Accounting Estimates

Accounting estimates are an integral part of the financial statements prepared by management and are based on management's knowledge and experience about past and current events and assumptions about future events. Certain accounting estimates are particularly sensitive because of their significance to the financial statements and because of the possibility that future events affecting them may differ significantly from those expected. Except as described below, none of management's estimates are considered to be particularly sensitive.

### **Defined Benefit Pension Plan**

The Michigan Constitution requires that public pensions be fully funded to the extent of estimated current service costs. This requirement may be subject to interpretation for your closed plan whose participants generally no longer work for the County. As we have recommended in the past, you may wish to consult with your pension advisors and persons familiar with the constitutional requirement to obtain assurances that the County maintains compliance in this area.

### Audit Adjustments

For purposes of this letter, professional standards define an audit adjustment as a proposed correction of the financial statements that, in our judgment, may not have been detected except through our auditing procedures. An audit adjustment may or may not indicate matters that could have a significant effect on the County's financial reporting process (that is, cause future financial statements to be materially misstated). In our judgment, none of the adjustments we proposed, whether recorded or unrecorded by the County, either individually or in the aggregate, indicate matters that could have a significant effect on the County's financial reporting process.

### Unrecorded Adjustments

While auditing cash, we noted one held check that overstated expenditures for the year ended December 31, 2004 by \$10,414. Both we and the County's management have evaluated the valuation and consider any difference to be immaterial.

### Recorded Adjustments

We proposed entries that reassigned current year tax collections recorded in the general fund against delinquent taxes receivables in the 2003-2004 delinquent tax revolving fund.

We proposed entries that reassigned the accounting of the 2004 property tax levy between the general and revenue sharing funds.

We proposed the County establish a long-term receivable in the 2003 bonds debt service fund to account for the annual transfer of debt service payments received by the County Road Commission.

### Disagreements with Management

For purposes of this letter, professional standards define a disagreement with management as a matter, whether or not resolved to our satisfaction, concerning a financial accounting, reporting or auditing matter that could be significant to the financial statements or the auditor's report. We are pleased to report that no such disagreements arose during the course of our audit.

### Consultations with Other Independent Accountants

In some cases, management may decide to consult with other accountants about auditing and accounting matters, similar to obtaining a "second opinion" on certain situations. If a consultation involves application of an accounting principle to the governmental unit's financial statements or a determination of the type of auditor's opinion that may be expressed on those statements, our professional standards require the consulting accountant to check with us to determine that the consultant has all the relevant facts. To our knowledge, there were no such consultations with other accountants.

### Issues Discussed Prior to Retention of Independent Auditors

We generally discuss a variety of matters, including the application of accounting principles and auditing standards, with management each year prior to retention as the County's auditors. However, these discussions occurred in the normal course of our professional relationship and our responses were not a condition to our retention.

### Difficulties Encountered in Performing the Audit

We encountered no significant difficulties in dealing with management in performing our audit.

This information is intended solely for the use of the Board of Commissioners and management of County of Emmet and is not intended to be and should not be used by anyone other than these specified parties.

Dennis, Gartland & Niergarth, P.C.

May 6, 2005

### County of Emmet, Michigan

SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS AND SINGLE AUDIT REPORTS

December 31, 2004

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Business and Financial Advisors Our clients' success - our business

> Thomas E. Gartland, CPA Brad P. Niergarth, CPA James G. Shumate, CPA Robert C. Thompson, CPA Michael D. Shaw, CPA Mary F. Krantz, CPA

### REPORT ON COMPLIANCE WITH REQUIREMENTS APPLICABLE TO EACH MAJOR PROGRAM AND ON INTERNAL CONTROL OVER COMPLIANCE IN ACCORDANCE WITH OMB CIRCULAR A-133

To the Board of Commissioners County of Emmet, Michigan

### Compliance

We have audited the compliance of the County of Emmet, Michigan (the "County") with the types of compliance requirements described in the U.S. Office of Management and Budget ("OMB") Circular A-133 Compliance Supplement that are applicable to each of its major Federal programs for the year ended December 31, 2004. The County's major Federal programs are identified in the summary of auditor's results section of the accompanying Schedule of Findings and Questioned Costs. Compliance with the requirements of laws, regulations, contracts and grants applicable to its major Federal programs are the responsibility of the County's management. Our responsibility is to express an opinion on the County's compliance based on our audit.

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States; and OMB Circular A-133, Audits of States, Local Governments and Non-Profit Organizations. Those standards and OMB Circular A-133 require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major Federal program occurred. An audit includes examining, on a test basis, evidence about the County's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances. We believe that our audit provides a reasonable basis for our opinion. Our audit does not provide a legal determination of the County's compliance with those requirements.

In our opinion, the County complied, in all material respects, with the requirements referred to above that are applicable to each of its major Federal programs for the year ended December 31, 2004.





### Internal Control Over Compliance

The management of the County of Emmet, Michigan is responsible for establishing and maintaining effective internal control over compliance with requirements of laws, regulations, contracts and grants applicable to Federal programs. In planning and performing our audit, we considered the County's internal control over compliance with requirements that could have a direct and material effect on a major Federal program in order to determine our auditing procedures for the purpose of expressing our opinion on compliance and to test and report on internal control over compliance in accordance with *OMB Circular A-133*.

Our consideration of the internal control over compliance would not necessarily disclose all matters in the internal control that might be material weaknesses. A material weakness is a condition in which the design or operation of one or more of the internal control components does not reduce to a relatively low level the risk that noncompliance with applicable requirements of laws, regulations, contracts and grants that would be material in relation to a major Federal program being audited may occur and not be detected within a timely period by employees in the normal course of performing their assigned functions. We noted no matters involving the internal control over compliance and its operation that we consider to be material weaknesses.

### Schedule of Expenditures of Federal Awards

We have audited the financial statements of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of the County of Emmet, Michigan, as of and for the year ended December 31, 2004, and have issued our report thereon dated May 6, 2005. Our audit was performed for the purpose of forming opinions on the financial statements that collectively comprise the County's basic financial statements. The accompanying Schedule of Expenditures of Federal Awards is presented for purposes of additional analysis as required by *OMB Circular A-133* and is not a required part of the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and, in our opinion, is fairly stated, in all material respects, in relation to the basic financial statements taken as a whole.

This report is intended solely for the information and use of the Board of Commissioners, management and Federal awarding agencies and pass-through entities and is not intended to be and should not be used by anyone other than these specified parties.

Dennis, Gartland & Niergarth, P.C.

May 6, 2005

### SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS

Year ended December 31, 2004

Federal Grantor/Pass-Through Grantor/Program	Federal CFDA Number	Pass-Through Grantor's Number	Federal Expenditures
Department of Health and Human Services			
Passed through the Michigan			
Family Independence Agency			
Child Support Enforcement Program-Prosecuting Attorney	93.563	CS/PA-04-24002	\$ 49,268
Child Support Enforcement Program-Prosecuting Attorney	93.563	CS/PA-05-24002	19,215
Child Support Enforcement Program-Friend of the Court	93.563	CS/FOC-04-24001	229,620
Child Support Enforcement Program-Friend of the Court	93.563	CS/FOC-05-24001	98,063
Department of Homeland Security			396,166
Passed through the Michigan State Police			
State Domestic Preparedness Equipment Support			
Program Grant	97.004		137,347
Department of Commerce			
Passed through the Coastal Zone Management Administration			
Great Lakes Coastal Recreation Grant for Land Acquisitions	11.419		492,250
Department of Housing and Urban Development			
Passed through the Michigan			
Economic Development Corporation			
Community Development Block Grant			
Link Michigan Planning Grant	14.228		4,994
Department of Justice			
Bullet Proof Vest Program	16.607		5,322
Passed through the Michigan Department of Community Health			
Byrne Formula Grant	16.579		27,823
Byrne Formula Grant	16.579	2041361	224,234
Byrne Formula Grant	16.579	20050977	59,395
			316,774
Department of Transportation			
Passed through the Michigan State Police			
Highway Safety Project			
Challenge Award Grant	20.604	PT-04-37	5,000
Highway Planning and Construction			
Transportation Enhancement Activity Grant	20.205	ENH200200235	828,456
			833,456
Total Federal expenditures			\$ 2,180,987
The attached notes are an integral part of this schedule.			-4-

### County of Emmet, Michigan

### NOTES TO SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS

December 31, 2004

Note 1	The Schedule of Expenditures of Federal Awards is prepared on the modified accrual basis of
	accounting.

- Note 2 Management has reported that expenditures in this Schedule of Expenditures of Federal Awards reconcile to those amounts reported in the annual or final cost reports. Unallowed differences, if any, have been disclosed to the auditor.
- Note 3 The financial reports, including claims for advances and reimbursements and amounts claimed or used for matching are timely, complete, accurate and contain information that is supported by the books and records from which the basic financial statements have been prepared.
- Note 4 The proceeds of Federal Grants not administered by the County (including Road and Airport Improvement Grants) are not recognized on this schedule.
- Note 5 A reconciliation of grant disbursements on the Schedule of Expenditures of Federal Awards to Federal sources reported on the financial statements are as follows:

Grant disbursements per Schedule of	
Expenditures of Federal Awards	\$2,180,987
Emmet County Road Commission Grants	
not administered by the County	69,109
Federal sources per financial statements	\$2,250,096

### County of Emmet, Michigan

### SCHEDULE OF FINDINGS AND QUESTIONED COSTS

Year Ended December 31, 2003

### **Prior Year**

No findings.

### **Current Year**

### Section 1 - Summary of Auditor's Results

- 1. The Audit Report on the County of Emmet, Michigan's financial statements expresses a qualified opinion.
- 2. There were no reportable conditions identified as a result of the audit of the financial statements.
- 3. There were no compliance findings disclosed that were material to the County's financial statements.
- 4. There were no reportable conditions identified related to major programs.
- 5. The report over compliance for major programs was unqualified.
- 6. There were no audit findings that are required to be reported.
- 7. The County's major programs are:
  - Child Support Enforcement Programs (CFDA #93.563)
  - Great Lakes Coastal Recreation Grant for Land Acquisitions (CFDA #11.419)
  - Byrne Formula Grants (CFDA #16.579)
  - Highway Planning and Construction Transportation Enhancement Activity Grant (CFDA #20.205)
- 8. The dollar threshold for distinguishing between Type A and Type B programs was \$300,000.
- 9. The auditee does qualify as low risk.

Section 2 - Findings in Accordance with Generally Accepted Government Auditing Standards
No findings.

Section 3 - Findings and Questioned Costs in Accordance with OMB Circular A-133 No findings.